



Statement of accounts 2019 – 2020

London Fire Commissioner



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WRITTEN STATEMENTS AND NARRATIVE REPORT

Director of Corporate Services' Narrative Report

1. THE LONDON FIRE BRIGADE

The London Fire Brigade (LFB) is the busiest fire and rescue service in the country. It is also one of the largest firefighting and rescue organisations in the world, protecting people and property from fire within the 1,587 square kilometres of Greater London.

The LFB is run by the London Fire Commissioner (LFC), a corporation sole and the fire and rescue authority for London.

The LFB is here to help make London the safest global city. Our vision is to be a world class fire and rescue service for London, Londoners and visitors.

HOW THAT WORKS IN PRACTICE

The LFB's main role as a fire and rescue service is to make London the safest global city. This means working to make sure London has the lowest number of fires, and fewer injuries and deaths caused by fire. The LFB can do this by influencing safety in the 'built environment' – buildings, roads, transport systems and so on – and through education and regulation.

The LFB is a trusted partner, helping to create a safer, healthier London by working with local communities to promote healthier lifestyles. The LFB raises awareness of safety and wellbeing considerations in a whole range of activities, from fire safety and road safety, through to caring for the most vulnerable residents and educating and informing tomorrow's young Londoners.

The LFB will maximise what it can do by working with individuals and businesses to help them identify what they can do for themselves to ensure their own safety and the safety of others. The LFB will continue to provide services to meet the needs of London's diverse communities.

In addition to the aims of reducing the risk of fire, LFB will also deliver a wide range of services, information and advice together with emergency partners to contribute to:

- The lowest numbers of deaths and injuries from road traffic collisions
- The highest survival rates in cardiac arrests in the world
- The lowest levels of crime and disorder

Director of Corporate Services' Narrative Report (continued)

2. THE MAYOR OF LONDON

The London Fire Commissioner is a corporation sole and the fire and rescue authority for London. It is a functional body of the Greater London Authority. The Mayor of London sets its budget, approves the London Safety Plan, and can direct it to act. There is a Deputy Mayor for Fire and Resilience.

3. THE LONDON FIRE COMMISSIONER

HOW THE LONDON FIRE BRIGADE IS GOVERNED

The London Fire Commissioner is responsible for providing London's fire and rescue service, ensuring that it is effective and efficient.

All formal decisions about London Fire Brigade are taken by the London Fire Commissioner. Some decisions relating to the London Fire Brigade may need to be taken by, or in consultation with, the Deputy Mayor for Fire and Resilience, or the Mayor of London.

These decisions are published, and can also be subject to scrutiny by the London Assembly.

HOW DECISIONS ARE MADE

The process for decisions is:

- i. Reports for decision are taken to a Commissioner's Board, usually following consideration by the relevant directorate Board(s)
- ii. The Commissioner's Board will discuss and agree final recommendations
- iii. The London Fire Commissioner will then take final decisions based on recommendations from the Commissioner's Board
- iv. Once the formal decision is made by the London Fire Commissioner, the decision and the reports supporting it will be published on our decisions page

EXCEPTIONS TO THE PROCESS

The Mayor can direct that reports/decisions should go to him or the Deputy Mayor for Fire and Resilience. If that is the case, final recommendations will still come back to the London Fire Commissioner for formal decision and publication.

HOW THE LONDON FIRE COMMISSIONER IS SCRUTINISED

The Fire, Resilience and Emergency Planning (FREP) Committee scrutinises how the London Fire Commissioner is exercising its functions.

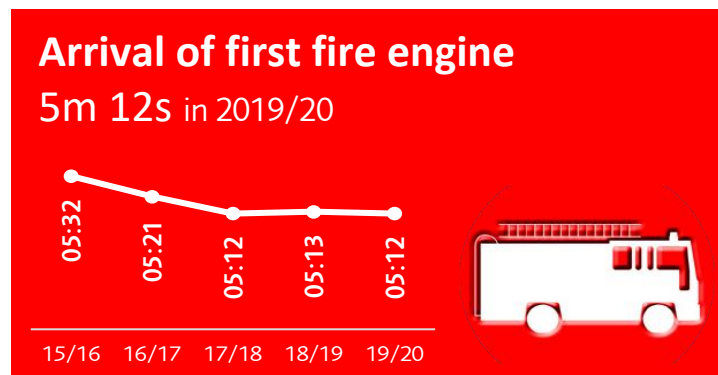
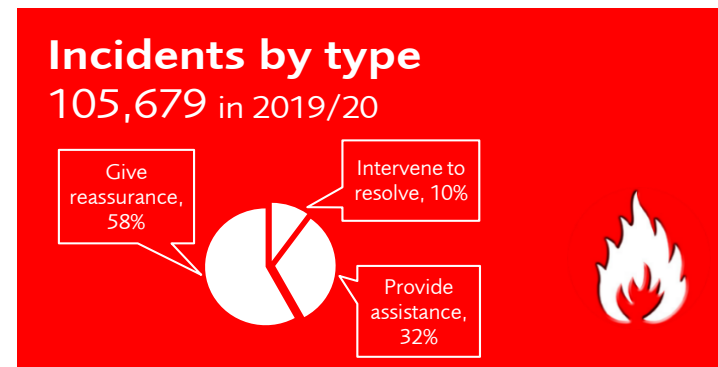
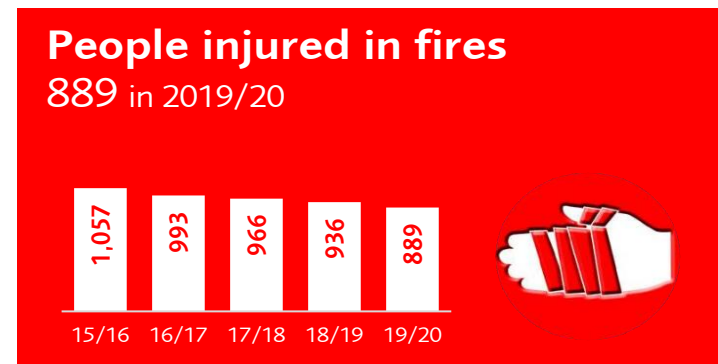
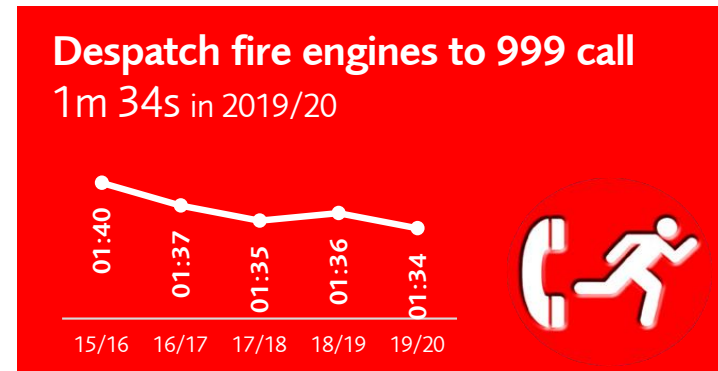
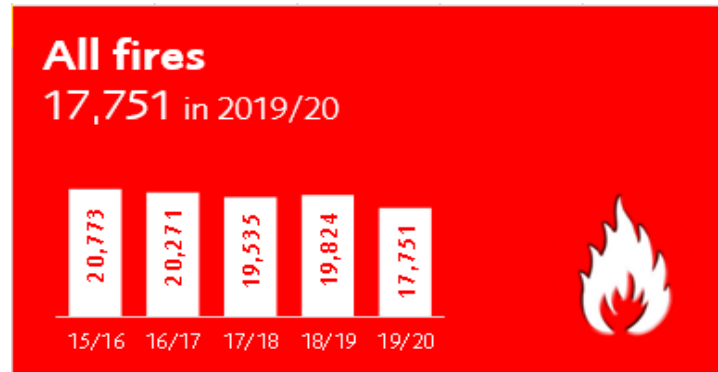
LFB staff prepare performance reports, monitoring data and help develop thematic reviews to facilitate the scrutiny work of FREP.

The London Fire Commissioner's budget is also subject to scrutiny through the London Assembly's Budget and Performance Committee.

Director of Corporate Services' Narrative Report (continued)

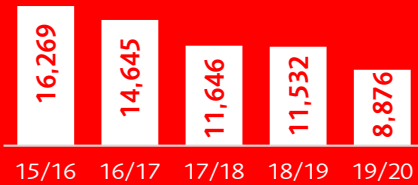
THE BRIGADE'S PERFORMANCE ACHIEVEMENTS 2019/20

Performance as at year ending 31st March 2020 shows that most performance indicators are meeting their target. Highlights include:



Fire safety audits

8,876 in 2019/20



London Fire Brigade

Largest UK fire & rescue service

102 fire stations, 1 river station

142 fire engines

5,739 staff



Arrival of second fire engine

6m 30s in 2019/20



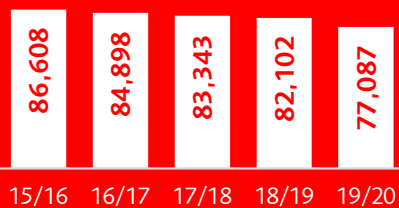
All incidents attended

105,679 in 2019/20



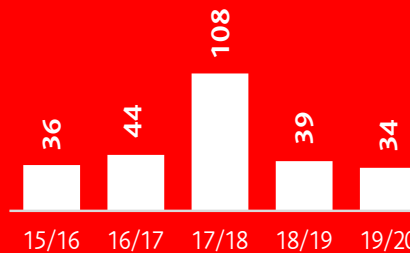
Home fire safety visits

77,087 in 2019/20



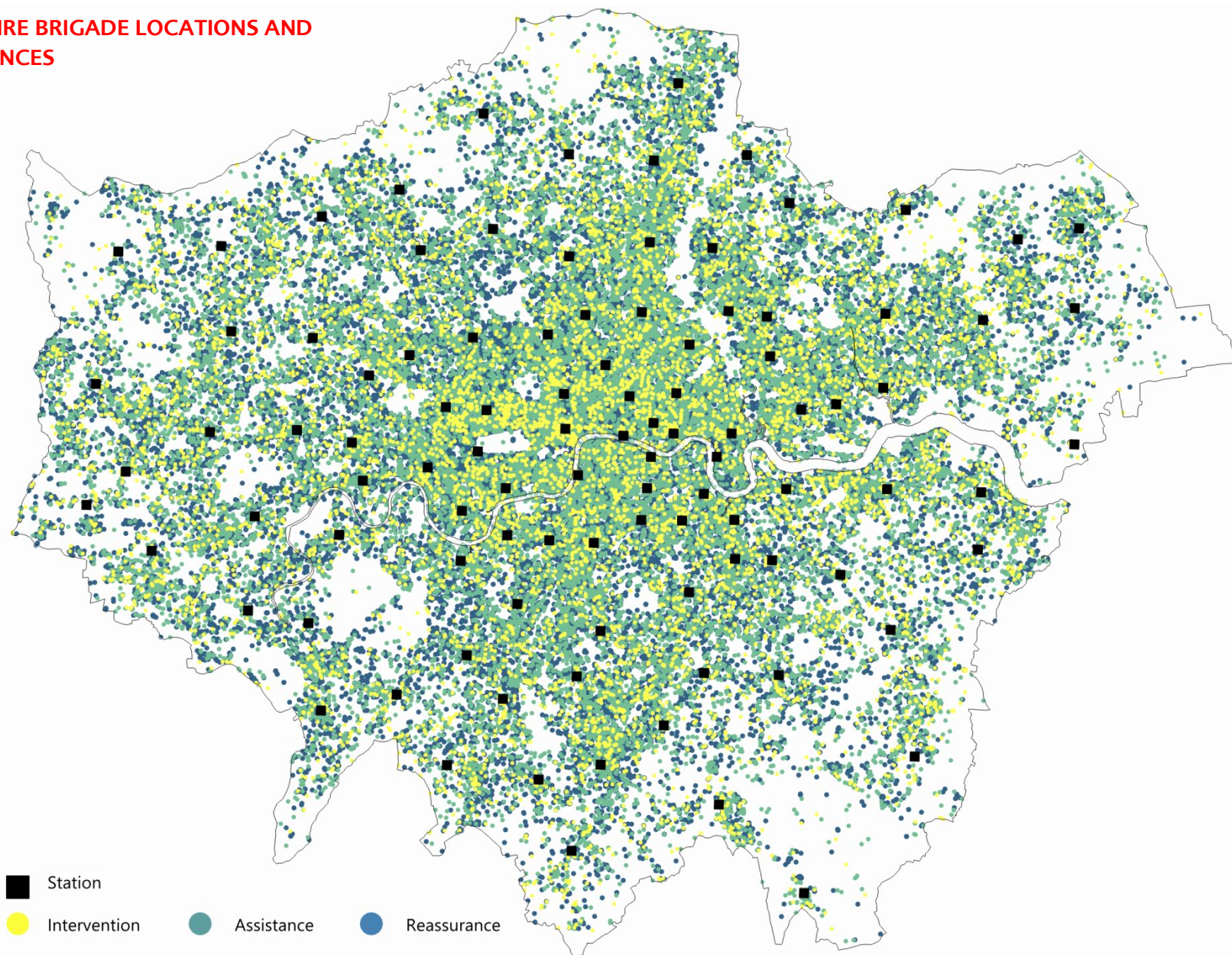
People who died in fires

34 in 2019/20



Director of Corporate Services' Narrative Report (continued)

MAP OF FIRE BRIGADE LOCATIONS AND ATTENDANCES



Director of Corporate Services' Narrative Report (continued)

THE BRIGADE'S PERFORMANCE

The Brigade is delivering well against its performance portfolio. Commitments and actions arising from strategic plans such as the London Safety Plan are progressing well. In terms of performance across the three Corporate Aims, the summary position is good and is improving. The Brigade is doing well in terms of delivering against Aim 1 – Prevention and Protection, with 10 out of 12 indicators reporting as green, including fire fatalities, and against Aim 2 – Response and Resilience, with all six indicators reporting as green. However, Aim 3 – People and Resources continues to be affected by long term sickness levels and the challenge to meet higher diversity targets.

GRENFELL TOWER FIRE INQUIRY

The Grenfell Tower Inquiry published its Phase 1 Report on 30 October 2019. That report focused on the factual narrative of the events on the night of 14 June 2017 and set out a number of recommendations for the London Fire Brigade.

In response to the Phase 1 report the then Commissioner made a statement, noting that:

"We will now carefully and fully consider all of Sir Martin Moore-Bick's Phase 1 report and

take every action we can to improve public safety. Many of the recommendations are welcome and will need to be fully understood not only by London Fire Brigade, but by government, every fire and rescue service and every residential building owner and manager across the country"

HMICFRS INSPECTION REPORT

HMICFRS undertook an inspection of the London Fire Brigade from 22 July to 2 August 2019 and published the Inspection Report on 17 December 2019.

Within the Inspection Report the HMICFRS identified two immediate causes for concern and required the Brigade to develop actions to address these immediate concerns by 28 February 2020. A report was presented to the Commissioner's Board on 26 February 2020 and the proposed actions to address these two causes for concern were submitted to the HMICFRS by 28 February 2020.

In addition, the Inspection Report also contained 25 areas for improvement and required the Brigade to prepare, update and regularly publish an action plan detailing how all recommendations are being actioned (or if the Brigade does not propose to undertake any

action as a result of a recommendation, the reasons why the action is not being pursued).

COMMISSIONER ANNOUNCEMENTS

In December media, staff and stakeholder communications were issued following Commissioner Dany Cotton's announcement to step down at the end of 2019. On 10 December the appointment of Andy Roe as the new Commissioner was publicly announced.

IMPROVING COMMUNITY AND STAKEHOLDER RELATIONS

In line with the Commissioner's firm commitment set out during his confirmation hearing, the Brigade also reached out to the Grenfell Tower community working closely with the Mayor's office. The Commissioner met with some of the families and loved ones of those who died at Grenfell Tower for the first time on Monday 24 February.

A significant amount of stakeholder engagement activity was undertaken on 27 February when the Brigade invited the Deputy Mayor, FREP members and representatives from the Home Office and NFCC to observe a training exercise at a high rise building in the London borough of Southwark to demonstrate and discuss ways in which the Brigade is

Director of Corporate Services' Narrative Report (continued)

training for and improving its response to high rise buildings incidents since the Grenfell Tower fire.

SUPPORT FOR BLUE LIGHT PARTNERS

As part of the LFB's response to the COVID-19 pandemic we are supporting our blue light partners across a number of areas, seconding staff for up to 12 weeks at a time. Up to 300 operational members of LFB staff are working with the London Ambulance Service (LAS) driving ambulances and assisting ambulance paramedics to enable LAS to maintain an effective service during this challenging period for London. We also provided over 150 staff, who volunteered to form part of a Pandemic Multi-Agency Response Team (PMART). They have driven vehicles and were involved in the wrapping and recovery of bodies and mortuary support.

Following a request from the Government to the London SCG, LFB has supported the delivery of urgently needed Personal Protective Equipment (PPE) for social care providers across London's boroughs. Large consignments of PPE (up to six million items) has been delivered to the LFB Distribution Centre in Croydon. Each borough was asked via the SCG to provide their respective PPE request, and LFB then arranged vehicles and people to

undertake delivery to a single point within each borough, and any other hub at the request of the London Resilience Group. This support will be ongoing while it is required.

Providing this level of support to our partner agencies, while also maintaining our own emergency response and meeting our other statutory requirements, is only possible because we have significantly reduced our training programmes, community outreach work and home fire safety visits (with the exception of risk critical visits). In addition nearly 2,000 members of our workforce have volunteered for pre-arranged overtime (PAO) and work on their days off. This PAO pool is enabling us to provide cover for staff who are self-isolating or been seconded to other agencies. However this is a short term solution to maintain operational effectiveness.

BUILDING REGULATIONS AND FIRE SAFETY

In January the Brigade welcomed the announcement on building safety made by the Secretary of State for Housing, Communities and Local Government Robert Jenrick. A media release and stakeholder communications were issued supporting the proposal to introduce sprinklers into new builds above a height of 11 metres, down from the threshold of 30 metres.

The Brigade has actively campaigned for this change.

Later in March the Brigade welcomed publication of the Fire Safety Bill, the first new piece of primary legislation to improve fire safety in buildings following the Grenfell Tower fire. It amends the Regulatory Reform (Fire Safety) Order 2005 to provide greater clarity on additional areas falling to the responsible person or duty holder for multi-occupied residential buildings. In a media release issued, the Brigade welcomed the clarity it provides with regards to the exterior of buildings and individual front doors which open into common parts, empowering fire and rescue services to take enforcement action. Although falling into the next quarter it should be noted that on 4 April the Brigade placed on record its concern that the new Building Safety Regulator's more stringent regime for buildings during their design, construction, occupation and refurbishment will only apply to buildings of 18 metres or more than six storeys, meaning lower buildings could be deliberately constructed to avoid this threshold.

Director of Corporate Services' Narrative Report (continued)

NEW LAMBETH FIRE STATION AND MUSEUM APPROVED

In December Lambeth Council voted to approve U+I and the London Fire Brigade's proposals to create a mixed-use community at 8 Albert Embankment. The Brigade publicly and appropriately welcomed the news which was reported locally and in a number of architecture and trade publications. However there remain issues to be addressed before this can be concluded, including the Secretary of State for Housing, Communities and Local Government decision on a holding direction which could seem him appoint a planning authority.

Director of Corporate Services' Narrative Report (continued)

4. FINANCIAL PERFORMANCE

CORE FUNDING

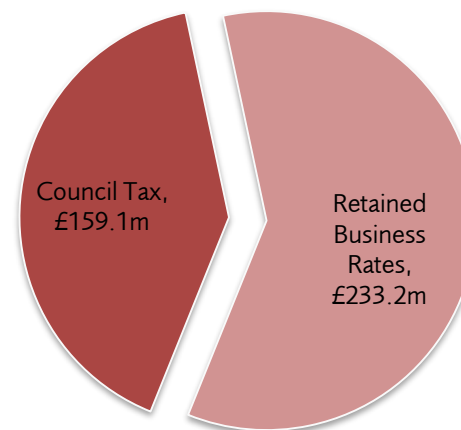
As one of the Greater London Authority's functional bodies the LFC's core funding is set and provided by the Mayor of London. This funding is provided through a mix of council tax and retained business rates which provided funding of £392.3m in 2019/20.

For a Band D council tax payer the LFB's element of the their council tax bill was £53.00 in 2019/20, or £1.02 a week.

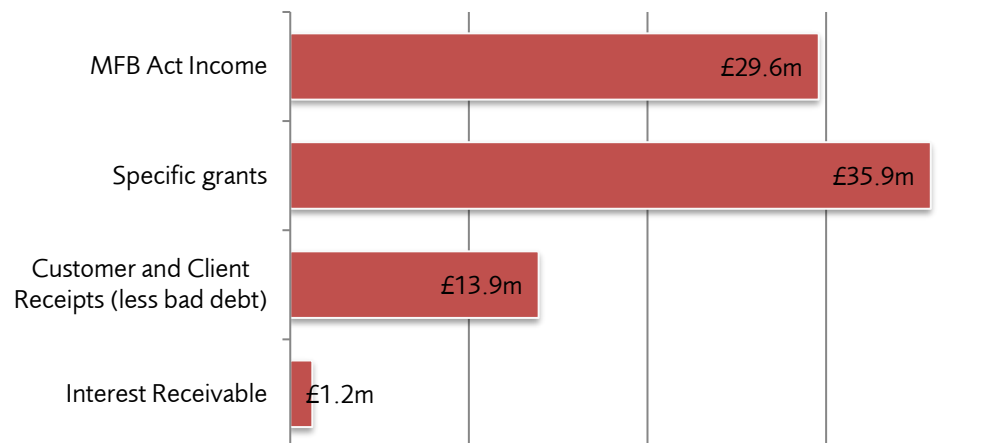
INCOME

The LFC also receives additional income through a range of items, including income under the Metropolitan Fire Brigade (MFB) Act and grants from central government. This additional income totals £80.6m.

FUNDING FROM THE GLA



OTHER INCOME SOURCES



Director of Corporate Services' Narrative Report (continued)

REVENUE EXPENDITURE

This combination of core funding from the GLA and other income provided total funds of £474.0m in 2019/20. After including a net draw from earmarked reserves of £2.5m this provided for expenditure of £476.5m.

Total expenditure in 2019/20 was £471.4m, £5.1m less than budgeted and the breakdown of that expenditure, shown below, was largely on staff costs – Operational staff (£270.0m) and Other Staff (£57.6m).

Expenditure on Operational staff increased significantly compared with 2018/19 as a result of the revaluation of the firefighter's pension scheme and the resultant impact on employer contributions. This was offset by a corresponding increase in grant income.

2018/19				2019/20		
Budget £'000	Outturn £'000	Variance £'000	LFC Revenue	Budget £'000	Draft Outturn £'000	Variance £'000
241,115	239,924	(1,191)	Operational staff	270,133	269,957	(176)
55,994	54,611	(1,383)	Other staff	59,911	57,594	(2,317)
23,890	24,764	874	Employee related	24,028	25,209	1,181
20,445	20,493	48	Pensions	20,769	20,878	109
37,865	37,362	(503)	Premises	39,641	39,885	244
16,330	15,449	(881)	Transport	16,947	16,645	(302)
29,230	30,011	781	Supplies and services	29,538	29,248	(290)
2,262	2,207	(55)	Third party payments	2,055	1,871	(184)
9,770	9,365	(405)	Capital financing costs	9,775	8,959	(816)
215	-	(215)	Central contingency against inflation	123	0	(123)
437,116	434,186	(2,930)	Total revenue expenditure	472,920	470,246	(2,674)
(39,043)	(40,434)	(1,391)	Other income	(40,575)	(44,736)	(4,161)
398,073	393,752	(4,321)	Net revenue expenditure	432,345	425,510	(6,835)
16,749	17,398	649	Use of earmarked reserves	(2,476)	(2,476)	0
414,822	411,150	(3,672)	Financing Requirement	429,869	423,034	(6,835)
Financed by:						
(16,352)	(16,826)	(474)	Specific grants	(37,564)	(35,864)	1,700
(398,470)	(398,470)	-	GLA funding	(392,305)	(392,305)	-
-	(4,146)	(4,146)	Net Financial Position	-	(5,135)	(5,135)

Director of Corporate Services' Narrative Report (continued)

CAPITAL EXPENDITURE

Total capital expenditure in the year was £31.1m, of which £30.4m was funded from capital receipts and £0.7m from a capital contribution.

The majority of the capital expenditure (69%) was on the fleet and equipment replacement, which included the roll out of 42 new fire appliances in the year.

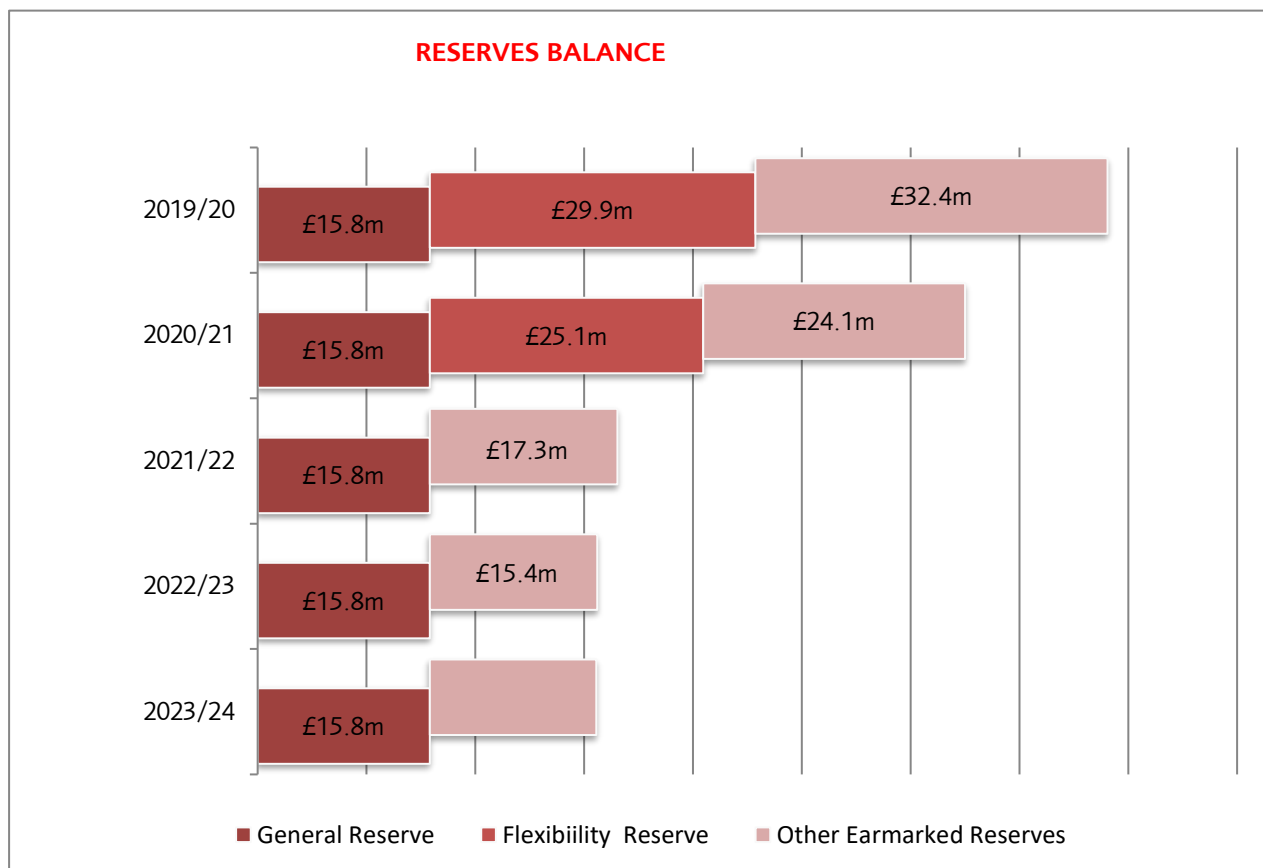
Outturn 2018/19 £'000	LFC Capital	Draft Outturn 2019/20 £'000
582	ICT Projects	623
3,212	Property Projects	8,789
9,638	Fleet and Equipment Projects	21,558
-	Operational Policy	91
13,432	Total capital expenditure	31,061
Financed by:		
13,314	Capital Receipts	30,428
84	Grants /Contributions	633
34	Revenue Contribution to Capital	-
13,432	Total	31,061

Director of Corporate Services' Narrative Report (continued)

RESERVES

The LFC had total reserves of £78.1m as at 31 March 2020, comprising £15.8m in general reserves and £62.3m in earmarked reserves. The chart shows how earmarked reserves are expected to be consumed over the next four years.

The general reserve is maintained at a minimum of 3.5% of net revenue expenditure. Earmarked reserves also include £29.9m in the budget flexibility reserve as at 31 March 2020, to support the budget in future years. The general reserve would then be expected to remain at £15.8m in each of the following financial years from 2021/22 to 2023/24.



Director of Corporate Services' Narrative Report (continued)

PLANNED EXPENDITURE FOR FUTURE YEARS

The LFC has set out revenue and capital plans for its expenditure over the next four financial years, as shown in the table.

The plans show a balanced revenue budget in 2021/22 but with a budget gap of £35.1m by 2023/24, after including transformation funding requirements of £4.1m by 2023/24.

Revenue Expenditure	2020/21	2021/22	2022/23	2023/24
	£m	£m	£m	£m
Operational Staff	280.2	285.7	292.5	297.6
Other Staff	61.9	62.7	61.9	62.9
Employee Related	24.7	25.7	26.1	27.3
Firefighter's Pensions	21.3	21.6	21.8	22.0
Premises	39.5	41.2	42.3	43.5
Transport	18.7	18.2	18.5	18.5
Supplies and Services	31.4	30.7	30.4	29.3
Third Party Payments	1.4	1.4	1.4	1.4
Capital Financing Costs	8.7	9.0	11.7	11.7
Central contingency against inflation	0.0	0.0	(0.1)	(0.1)
Savings to be achieved	0.0	(4.8)	(35.9)	(35.1)
Total Revenue Expenditure	487.8	491.4	470.6	479.0
Income	(39.8)	(41.1)	(42.6)	(44.0)
Net Revenue Expenditure	448.0	450.3	428.0	435.0
Use of Earmarked Reserves	(13.2)	(32.0)	(1.9)	(0.8)
Financing Requirement	434.8	418.3	426.1	434.2
Specific Grants	(33.3)	(11.6)	(11.6)	(11.6)
GLA Funding	401.5	406.7	414.5	422.6

Capital Expenditure	2020/21	2021/22	2022/23	2023/24
	£m	£m	£m	£m
Estates Projects	13.3	22.2	14.9	10.4
ICT Projects	1.4	3.3	4.8	6.0
Fleet	17.8	15.7	2.9	0.0
Operational Policy Projects	3.2	5.0	0.0	0.0
Total	35.7	46.2	22.6	16.4

Director of Corporate Services' Narrative Report (continued)

FINANCIAL CHALLENGE

The LFB's Medium Term Financial Plan sets out the financial pressures the organisation is facing over the next four financial years, with the latest position showing a budget gap of £35.1m by 2023/24 based on indicative funding levels provided by the Mayor, although this will now be negatively impacted by COVID-19 pandemic.

In addition to inflation and pay pressures one of the largest financial challenges facing the LFB in the coming years is as a result of increasing pension costs. Additional one off grant funding was provided to address this in 2019/20 with this expected to be settled in the spending review. The one off funding is to be repeated in 2020/21 but the position on this in future years remains uncertain.

FOUR YEAR BUDGET GAP

The Brigade's Medium Term Forecast provides a high level forecast of the organisation's spend and funding for each of the next four financial years. The table below summarises the most recent position which was included in the 2020/21 Budget report.

The table demonstrates that the four year budget gap is £35.1m. The table shows there is a budget gap in 2020/21 of £6.1m that can be met through a draw on the budget flexibility and transformation reserves. There is then a forecast budget gap of £34.0m in the second year that can be reduced to a gap of £4.8m after a further draw on reserves.

The budget gap over a new four year period up to 2024/25 will be considered as part of the budget process in 2020/21.

Resources allocation for the Brigade reflects the priorities as set out in the London Safety Plan.

RISK MANAGEMENT

Strategic risk management enables the Brigade to plan for, anticipate, manage, and mitigate risks which have the potential to seriously impact upon the services provided by the organisation. Risk management is a process which seeks to identify, evaluate and manage these risks in a structured way. A robust strategic risk management framework enables the LFC to take sufficient action, which could involve prevention of significant risks and/or reduction of the impact of those that do occur by putting adequate risk mitigation controls in place.

Since the current risk strategy was approved (on 12 March 2018), Heads of Service have been consulted to identify and develop risk controls and mitigations and regular quarterly reviews take place at Directorate Boards to monitor controls and assess risk ratings. This allows dynamic monitoring of risks as controls develop and the risk landscape changes. The following (corporate) risks are those which officers have identified could have a serious impact on how the Brigade operates.

Summary Budget Gap	2020/21	2021/22	2022/23	2023/24
	£m	£m	£m	£m
Budget Gap/ (Surplus)	6.1	34.0	36.0	35.1
Payment into Transformation Reserve	2.2	0	0	0
Draw from Transformation Reserve	(3.5)	(4.1)	(0.1)	0
Payment into / (Draw from) Budget Flexibility Reserve	(4.8)	(25.1)	0	0
Budget Gap After Reserve Use	0.0	4.8	35.9	35.1
Transformation Reserve Balance	4.2	0.1	0	0
Budget Flexibility Reserve Balance	25.1	0.0	0	0

Director of Corporate Services' Narrative Report (continued)

There are 21 risks on the Brigade's corporate risk register. There are six 'red' risks, the highest of which relates to the Grenfell Tower Fire Inquiry and COVID-19.

Code	Risk Description	Score
CRR1	Death or serious injury occurs as a result of our staff not operating a safe system of work	6
CRR7	Failure of a significant contractual relationship impacts on the delivery of services	6
CRR8	The actions arising from the inclusion strategy fail to deliver a more diverse workplace	6
CRR10	The current environment doesn't support effective planning to meet the budget gap forecast in 2022/23	6
CRR13	A breakdown in industrial relations affects our ability to deliver the service	4
CRR18	The ongoing asymmetric terror threat to London and the UK potentially exposes a level of vulnerability which could result in increased levels of risk	9
CRR19	Complete failure of the mobilising system for periods over 24hrs in duration.	6
CRR20	The Grenfell inquiry process impacts on staff/officer wellbeing resulting in an increase in officers unavailable for key roles and reducing the resilience of the service	8
CRR21	The Brigade's Adult Safeguarding Framework does not support effective and efficient referrals to appropriate agencies to adequately support the needs of vulnerable people	6
CRR22	Brigade ICT services are affected by a cyber attack	9
CRR23	Staff do not get support for their mental health problems which negatively affects individual wellbeing and organisational effectiveness	6
CRR24	Our capacity to deliver change is exceeded meaning that benefits are not fully delivered	8
CRR25	Brigade services are vulnerable to a pandemic outbreak	12
CRR27	The resilience of the Brigade is impacted by a series of large scale major incidents, potentially terror related.	6
CRR29	The Grenfell Tower Fire Public Inquiry results in conclusions about Brigade policies or actions which reduce staff/public confidence and / or public safety.	12
CRR30	High sickness levels result in a reduction in operational resilience	6
CRR32	Newly commissioned training requirements are not accurately planned, specified, or evaluated	6
CRR33	The training provider is unable to provide effective and efficient training to deliver the Brigade's needs	9
CRR34	Non contracted training provision does not effectively and efficiently secure maintenance of skills	9
CRR35	The United Kingdom leaves the European Union causing disruptions to communities, infrastructure or costs sufficient to challenge LFB service delivery through disruptions to services, suppliers, or by demand increases	3
CRR36	Brigade Control training and quality assurance processes are currently not subjected to external scrutiny or rigour, which leaves the Brigade open to challenges about the competency of its Control officers'	6

Director of Corporate Services' Narrative Report (continued)

UPCOMING CHALLENGES

THE FIRE AT GRENFELL TOWER

The fire at Grenfell Tower on 14 June 2017 was an unprecedented and tragic event. Since then LFB has continued to support the Public Inquiry and the ongoing police investigation into the Grenfell Tower fire and has been identifying and putting in place any changes to help prevent another community suffering a similar incident.

TRANSFORMATION OF THE LFC

The London Fire Commissioner has put together a Transformation Delivery Plan (TDP) which sets out his priorities in response to the Grenfell Tower Phase One Inquiry Report and Her Majesty's Inspectorate for Constabulary and Fire and Rescue Service's (HMICFRS) assessment of LFB. The TDP sets out the London Fire Commissioner's priorities in response to these reports and other areas for transformation.

The TDP sets out a different purpose, vision and strategy for the Brigade. As a result, the performance monitoring, metrics and reporting

arrangements need to be aligned with the organisation's new priorities. Officers are reviewing performance outputs to align with the new delivery plan and it is anticipated that these will be presented in the quarter one performance report for the 2020/21 financial year.

COVID-19

A new coronavirus disease (COVID-19) causing respiratory symptoms was first identified in December 2019 in China. The World Health Organization declared the outbreak of COVID-19 a pandemic on the 11 March 2020, as a result of COVID-19 spreading worldwide.

Throughout the disruption the LFC has managed to operate at a steady state with all critical activities are being managed as per our Business Continuity arrangements. Our capacity to respond to incidents and maintain our response time has been mostly unaffected and degradation strategies have been put in place to manage the impact on our staffing numbers.

In-line with our Strategic Response arrangements (SRA) the Commissioner's Continuity Group (CCG) is being convened on

a regular basis to provide strategic management of the incident and ensure that the LFB remains prepared for any potential impacts of COVID-19 spreading in London. We are also liaising with the National Fire Chiefs' Council to ensure sharing of best practice and information across the country and that we are aligned with the national position as relevant.

It is likely that the impact of the coronavirus will have a long term effect on the Brigade's finances. It is hard to be certain about the overall financial impact but current forecasts put this at about £5m by the end of the 2020/21 financial year, which can be met from the general reserve as part of the purpose for which they were set aside, although this would seem them fall below the stated minimum level. The LFC will seek funding towards these costs from the GLA and Home Office in due course.

Preparing for the long term impact will form a key part of the budget process for 2021/22 and future years, and the LFC has already begun working with the GLA to ensure that the LFC is well placed to respond to the changing financial climate.

Director of Corporate Services' Narrative Report (continued)

ACCOUNTING STATEMENTS

The LFC's accounting statements that follow have been prepared using the Chartered Institute of Public Finance and Accountancy (CIPFA) Code of Practice on Local Authority Accounting in the United Kingdom 2019/20. The Code is based on International Financial Reporting Standards (IFRS), except where interpretations or adaptations have been made to fit the Public Sector as detailed in the Code. Accounting policy changes arising out of the adoption of the IFRS-based Code are accounted for retrospectively unless the Code requires an alternative treatment. The accounts are supported by the Statement of Accounting Policies and by various notes to the accounts.

The accounting statements following comprise:

- **THE STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS**

This sets out the respective responsibilities of the LFC and the Director of Corporate Services for the accounts.

The Core Accounting statements:

- **THE MOVEMENT IN RESERVES STATEMENT**

This shows the movement in year on the different reserves held by the LFC, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus/ (Deficit) on the Provision of Services line shows the true economic cost of providing services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance for council tax setting purposes. The net increase/decrease before transfers to the earmarked reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves.

- **THE COMPREHENSIVE INCOME AND EXPENDITURE ACCOUNT**

This shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

- **THE BALANCE SHEET**

This shows the value as at the Balance Sheet date of the assets and liabilities recognised by the LFC. The net assets (assets less liabilities) are matched by the reserves held by the LFC. Reserves are reported in two categories.

The first category is usable reserves, i.e. those reserves that may be used to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the capital receipts reserve that may only be used to fund capital expenditure or repay debt).

The second category of reserves is for those that can not be used to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

Director of Corporate Services' Narrative Report (continued)

• THE CASH FLOW STATEMENT

This shows the changes in cash and cash equivalents of the LFC during the year. The statement shows how the LFC generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flow arising from operating activities is a key indicator of the extent to which the operations are funded by way of taxation and grant income or from the recipients of services provided. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the LFC.

The Statement of Accounts also includes the following Accounting Statements;

• THE FIREFIGHTERS' PENSION SCHEMES FUND ACCOUNT

This shows transactions on the Fund account determined by regulation for the Firefighters' Pension Scheme for England. The Fund is unfunded but the LFC pays an employer's pension contribution based on a percentage of pay into the Pension Fund. The LFC is required by legislation to operate a Pension Fund and the amounts that must be paid in and out of the Fund are specified by regulation. The Fund is

balanced to nil at year end by either payment of the excess to, or receiving a top up grant to meet a deficit from, the Home Office (HO).

• THE EXPENDITURE AND FUNDING ANALYSIS

This shows how annual expenditure is used and funded from resources by the LFC in comparison with those resources in accordance with generally accepted accounting practices.

• THE ANNUAL GOVERNANCE STATEMENT (AGS)

This is also published in conjunction with the Statement of Accounts. In England, the preparation and publication of the Statement is in accordance with the CIPFA/SOLACE publication 'Delivering good governance in Local Government framework' and is necessary to meet the statutory requirement set out in Regulation 6 of The Accounts and Audit Regulations 2015 and does not form part of the annual financial statements.

CAPITAL EXPENDITURE

The Local Government Act 2003 provides a prudential framework for capital finance. As part of these arrangements a Prudential Code for Capital Finance in Local Authorities, developed by CIPFA, provides a professional code of practice to support local authorities in taking decisions on capital management. The

key objectives of the prudential code are to ensure, within a clear framework, that the capital investment plans of local authorities are affordable, prudent and sustainable.

In 2019/20, total spending on the capital programme for tangible and intangible assets was £31.06m. Spend included the rebuilding and modernising of fire stations and other buildings (£8.76m), upgrading ICT equipment (£0.62m) and the purchase of fleet vehicles and equipment (£21.56m). Capital expenditure on assets (£31.06m) is to be financed in accordance with the Prudential Code, funded by a capital contribution of (£0.63m), and capital receipts (£30.43m).

The LFC took no new external borrowing during the year. Settlement of maturing principal debt during 2019/20 totalled £8m. As a result, as at 31 March 2020, the level of outstanding principal debt totalled £60.7m. The average interest payable on outstanding loans as at 31 March 2020 was 4.7% (4.7% at 1 April 2019).

The former fire station at Mitcham was sold during the year, resulting in a capital receipt of £0.67m. There were no other property disposals during the year.

Director of Corporate Services' Narrative Report (continued)

INCOME AND EXPENDITURE FOR THE YEAR

The income and expenditure relates to monies collected and spent on the day to day running of the LFC's services, such as employees, premises, supplies and services costs, and income from levies and services we supply. The balance of expenditure that exceeds our income is funded by grant from the Greater London Authority (£392.3m) made up of the following elements; Retained Business Rates (£233.2m) and Council Tax (£159.1m).

Before accounting adjustments required by the Code of Practice on Local Authority Accounting in the UK (that provides for the inclusion of accounting adjustments for pensions liabilities under International Accounting Standard 19 (IAS19) Retirement Benefits (see core statement note 28), depreciation, impairment and revaluation charges), the figure for net service expenditure for 2019/20, was £425.5m against a budgeted net expenditure sum of £432.3m. The outturn position after application of reserves and grants was £5.1m less than the approved LFC budget.

Following movements between the LFC's general fund and reserves, the general fund balance decreased by £7.4m from £23.2m as at 1 April 2019 to £15.8m as at 31 March 2020 and the LFC's earmarked reserves increased by £10.1m from £52.2m as at 1 April 2019 to £62.3m as at 31 March 2020.

The £5.1m underspend in year was a combination of under and overspends as set out in the table on page 13 which provides a summary comparison of the actual and budgeted figures for the year. The figures exclude charges made in the main accounts for depreciation and pension liabilities as these costs are purely technical accounting adjustments and do not impact on the LFC's funding requirements through GLA grant.

ASSET VALUATIONS

The valuation of specialist assets has been changed as at 31 March 2020 to use the Modern Equivalent Asset (MEA) depreciated replacement cost methodology in accordance with the CIPFA code. The valuations as at 31 March 2019 have been restated to reflect the change to MEA.

Land valuations have also been reviewed as at 31 March 2020 and a correction made to restate the valuations as at 31 March 2019.

PENSION FUND

The LFC participates in four pension schemes that meet the needs of particular groups of employees. There are three firefighter pension schemes known as the 1992 Firefighters' Pension Scheme, the 2006 Firefighters' Pension Scheme, and the 2015 Firefighters' Pension Scheme, for which only operational firefighters

are eligible. The other scheme is the Local Government Pension Scheme, which all other employees may join. The schemes provide members with defined benefits related to pay and service.

The Net Pensions Obligation, recorded in the Balance Sheet, for both the Local Government Pension Scheme (LGPS) and the Firefighters' Pension Schemes, as at 31 March 2020, is £6.50bn (31 March 2019 £6.85bn). This is the sum of the LFC's liabilities in both schemes arising from pension benefits accrued by employees, less the assets of the LGPS. Although this is a significant amount, it represents the future cost of pension benefits earned by employees rather than the in-year cost to the LFC.

The movement in the pension liability between years, a decrease of £350m relates mainly to the long term liability for the firefighter schemes, as assessed by the LFC's actuary. The decrease relates to a re-measurement of the schemes net defined liability taking into account the changes in demographic and financial assumptions.

Director of Corporate Services' Narrative Report (continued)

FURTHER INFORMATION

Further information concerning the accounts is available from:

Director of Corporate Services, London Fire
Brigade Headquarters, 169 Union Street,
London SE1 0LL.

A handwritten signature in black ink, appearing to read 'Sue Budden', with a small flourish at the end.

*Sue Budden CPFA
Director of Corporate Services and Chief
Financial Officer*

Statement of Responsibilities for the Statement of Accounts

THE LONDON FIRE COMMISSIONER RESPONSIBILITIES

The London Fire Commissioner (LFC) is required:

- to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Director of Corporate Services;
- to manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- to approve the Statement of Accounts.

DIRECTOR OF CORPORATE SERVICES RESPONSIBILITIES

The Director of Corporate Services is responsible for the preparation of the LFC's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this Statement of Accounts, the Director of Corporate Services has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- complied with the Local Authority Code.

THE DIRECTOR OF CORPORATE SERVICES HAS ALSO:

- kept proper accounting records which were up to date;
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

CERTIFICATION OF THE DIRECTOR OF CORPORATE SERVICES

I hereby certify that the Statement of Accounts on pages 25 to 133 gives a 'true and fair view' of the financial position of the LFC at the reporting date and of its expenditure and income for the year ended 31 March 2020.



*Sue Budden CPFA
Director of Corporate Services*

Dated 28/08/20

Audit Opinion and Certificate

To be inserted post audit

Statement of Accounting Policies

ACCOUNTING POLICIES

Individual specific accounting policies are included within the relevant financial note to the accounts.

GENERAL PRINCIPLES

The Statement of Accounts summarises the LFC's transactions for the financial year and its position at the year-end of 31 March 2020. The Financial Statements provide information about the LFC's financial performance, financial position and cash flow which is useful to a wide range of users for assessing the stewardship of the LFC's management and for making economic decisions. The LFC has been required to prepare an annual Statement of Accounts by the Accounts and Audit (England) Regulations 2015, which those regulations require to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2019/20 and the Service reporting Code of Practice (SeRCOP), supported by International Financial Reporting Standards (IFRS) and other statutory guidance.

The accounting convention adopted in the accounting statements is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

ACCRUALS OF INCOME AND EXPENDITURE

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the LFC transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the LFC.
- Revenue from the provision of services is recognised when the LFC can measure reliably the percentage completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the LFC.

- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies are received and their consumption they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where income and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

Statement of Accounting Policies (continued)

- Accruals are recognised where the value exceeds £5,000 per transaction.

CHARGES TO REVENUE FOR NON-CURRENT ASSETS

Services and support services are debited with the following amounts to record the cost of holding non-current assets during the year:

- Depreciation attributable to the assets used by the relevant service
- Revaluation and impairment losses on assets used by services where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off
- Amortisation of intangible assets attributable to the service

The LFC is not required to raise funding for depreciation, revaluation and impairment losses or amortisations. However, it is required to make annual contribution from revenue towards the reduction in its overall borrowing requirement (equal to an amount calculated on a prudent basis determined by the LFC in accordance with statutory guidance).

Depreciation, revaluation, impairment losses and amortisations are therefore replaced by the contribution in the General Fund Balance (Minimum Revenue Provision), by way of an adjusting transaction with the Capital Adjustment Account in the Movement of Reserves Statement for the difference between the two.

EVENTS AFTER THE BALANCE SHEET DATE

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period - the Statement of Accounts is adjusted to reflect such events
- Those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

PRIOR PERIOD ADJUSTMENT

Material adjustments applicable to prior years arising from changes in accounting policies or standards will be reflected retrospectively in the Statement of Accounts when required by proper accounting practice, by restating both the opening balances and the comparable figures for the prior year, together with a disclosure note detailing the reasons for such restatement. Material errors in prior period figures are also corrected retrospectively in the same way.

FAIR VALUE MEASUREMENTS

Fair values of financial instruments measured at amortised cost are disclosed in the financial statements. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement is based on the presumption that the transaction to sell the asset or transfer the liability takes place either:

- In the principal market for the asset or liability or;

Statement of Accounting Policies (continued)

- In the absence of a principal market, in the most advantageous market for the asset or liability

The LFC must be able to access the principal or the most advantageous market at the measurement date. The fair value of an asset or a liability is measured using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest. A fair value measurement of a non-financial asset takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use.

The LFC uses valuation techniques that are appropriate in the circumstances and for which sufficient data are available to measure fair value, maximising the use of relevant observable inputs and minimising the use of unobservable inputs significant to the fair value measurement as a whole:

- Level 1 — Quoted (unadjusted) market prices in active markets for identical assets or liabilities

- Level 2 — Valuation techniques for which the lowest level input that is significant to the fair value measurement is directly or indirectly observable
- Level 3 — Valuation techniques for which the lowest level input that is significant to the fair value measurement is unobservable

For assets and liabilities that are recognised in the financial statements on a recurring basis, the LFC determines whether transfers have occurred between levels in the hierarchy by re-assessing categorisation (based on the lowest level input that is significant to the fair value measurement as a whole) at the end of each reporting period.

FOREIGN CURRENCY TRANSLATION

When the LFC has entered into a transaction denominated in a foreign currency, the transaction is converted into sterling at the exchange rate applicable on the date the transaction was effective.

VALUE ADDED TAX

Income and expenditure excludes any amounts related to Value Added Tax, as all VAT collected on income is payable to HM Revenue and Customs (HMRC) and all but very few items of VAT paid on expenditure is recoverable from it. Where VAT is not recoverable from HMRC it is charged to the appropriate area of expense.

Accounting Standards Issued but Not Yet Adopted

At the balance sheet date the following new standards and amendments to existing standards have been published but not yet adopted by the Code of Practice of Local Authority Accounting in the United Kingdom:

- IFRS 16 Leases will require local authorities that are lessees to recognise most leases on their balance sheets as right-of-use assets with corresponding lease liabilities (there is recognition for low-value and short-term leases). CIPFA/LASAAC have deferred implementation of IFRS16 for local government to 1 April 2021 following the global pandemic surrounding COVID-19.
- IAS 19 Employee Benefits will require the remeasurement of net pension asset/liability following any amendments, curtailments or settlements to be used to determine current service cost and net interest for the remainder of the year. The updating of these assumptions only applies to changes from 1st April 2020 and, since this could result in positive, negative or no movement in the net pension liability, no prediction can be made of the possible accounting impact.

CORE ACCOUNTING STATEMENTS

Comprehensive Income and Expenditure Statement

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost.

The 2018/19 cost of services has been restated to reflect the prior year adjustment for the non-current assets revaluation figures included in Note 5b.

2018/19 Restated			Comprehensive Income and Expenditure Statement	2019/20			Note
Gross Expenditure £'000	Gross Income £'000	Net Expenditure £'000		Gross Expenditure £'000	Gross Income £'000	Net Expenditure £'000	
542,381	(48,699)	493,682	Firefighting and rescue operations, community fire safety, emergency planning and civil defence	420,259	(75,599)	344,660	
		493,682	Cost of services			344,660	
30,239	(45,161)	(14,922)	Other operating expenditure	897	(3,066)	(2,169)	3
9,433			Interest payable and similar charges	9,131			10
	(861)		Interest and investment income		(1,239)		10
156,500			Firefighter pensions net Interest on the net defined benefit liability	161,930			28
6,429			Support staff pension net interest on the net defined benefit liability	5,847			28
		171,501	Financing and Investment Income and Expenditure			175,669	
	(398,470)		GLA Grant		(392,305)		22
	(3,732)		PFI Grant		(3,732)		22
	(881)		Capital Grant		(1)		22
		(403,083)	Taxation and Non-Specific Grant Income			(396,038)	
		247,178	(Surplus) or Deficit on Provision of Services			122,122	18
		(43,529)	Surplus on revaluation of non-current assets			(15,039)	4
		23,946	Impairment losses on non-current assets charged to revaluation reserve			-	4
		163,533	Re-measurement of the net defined benefit liability			(459,830)	4
		143,950	Other Comprehensive Income and Expenditure			(474,869)	
		391,128	Total Comprehensive Income and Expenditure			(352,747)	

Movement in Reserves Statement

This statement shows the movement in the year on the different reserves held by the LFC, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus/(Deficit) on the Provision of Services line shows the true economic cost of providing the LFC's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance for Grant funding purposes. The Net Increase/Decrease before transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfer to or from earmarked reserves undertaken by the LFC.

The 2018-19 Unusable Reserve figures have been restated to reflect the prior year adjustment to revaluations detailed in Note 5b.

Movement in Reserves Statement	General Fund	Earmarked Reserves	Revenue Grants Applied	Capital Grants Applied	Capital Receipts Reserves	Total Usable Reserves	Unusable Reserves	Total Reserves	Notes
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	
Balance as at 31/03/19 - Restated	(23,203)	(52,231)	-	(1,461)	(30,046)	(106,941)	6,533,094	6,426,153	
(Surplus) or deficit on provision of services (accounting basis)	122,122					122,122		122,122	
Other Comprehensive Income & Expenditure							(474,869)	(474,869)	4
Total Comprehensive Income and Expenditure	122,122					122,122	(474,869)	(352,747)	
Adjustments between accounting basis & funding basis under regulations	(124,779)			631	29,367	(94,781)	94,781	-	6
Net Increase/Decrease before Transfers to Earmarked Reserves	(2,657)			631	29,367	27,341	(380,088)	(352,747)	
Transfers (to)/from Earmarked Reserves	10,049	(10,049)	-			-		-	7
Increase/(Decrease) in Year	7,392	(10,049)		631	29,367	27,341	(380,088)	(352,747)	
Balance as at 31/03/20	(15,811)	(62,280)	-	(830)	(679)	(79,600)	6,153,006	6,073,406	

Movement in Reserves Statement (continued)

The following table provides comparative figures for 2018/19:

The 2018-19 Unusable Reserve figures have been restated to reflect the prior year adjustment to revaluations detailed in Note 5b.

Movement in Reserves Statement – Restated	General Fund	Earmarked Reserves	Revenue Grants Applied	Capital Grants Applied	Capital Receipts Reserves	Total Usable Reserves	Unusable Reserves	Total Reserves	Notes
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	
Balance as at 01/04/18	(23,688)	(30,202)	(3,954)	(664)	(759)	(59,267)	6,094,292	6,035,025	
(Surplus) or deficit on provision of services (accounting basis)	247,178					247,178	-	247,178	
Other Comprehensive Income & Expenditure						-	143,950	143,950	4
Total Comprehensive Income and Expenditure	247,178	-	-	-	-	247,178	143,950	391,128	
Adjustments between accounting basis & funding basis under regulations	(268,722)		3,954	(797)	(29,287)	(294,852)	294,852	-	6
Net Increase/Decrease before Transfers to Earmarked Reserves	(21,544)	-	3,954	(797)	(29,287)	(47,674)	438,802	391,128	
Transfers (to)/from Earmarked Reserves	22,029	(22,029)				-		-	7
Increase/(Decrease) in Year	485	(22,029)	3,954	(797)	(29,287)	(47,674)	438,802	391,128	
Balance as at 31/03/19	(23,203)	(52,231)	-	(1,461)	(30,046)	(106,941)	6,533,094	6,426,153	

Balance Sheet

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the LFC. The net assets of the LFC (assets less liabilities) are matched by the reserves held by the LFC. Reserves are reported in two categories.

The first category of reserves are usable reserves, i.e. those reserves that the LFC may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the capital receipts reserve that may only be used to fund capital expenditure or repay debt).

The second category of reserves are those that the LFC is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

The 2018/19 Land, Buildings and Revaluation Reserve have been restated to reflect the prior year revaluation adjustments detailed in Notes 5a/b.

1 April 2018 Restated		31 March 2019 Restated		Balance Sheet	31 March 2020		Note
£'000	£'000	£'000	£'000		£'000	£'000	
				Property, Plant & Equipment			
122,976		135,701		Land	141,242		
270,879		269,615		Buildings	274,060		
28,655		38,779		Vehicles, Plant and Equipment	47,135		
25,450		23,000		Non Operational Assets – Surplus	22,050		
10,126		5,852		Non Operational Assets – Other	16,436		
1,346		1,347		Heritage Assets	1,432		
	459,432		474,294			502,355	9
5,962	5,962	4,342	4,342	Intangible Assets	2,876	2,876	9
52	52	62	62	Long Term Debtors	77	77	
	465,446		478,698	Long Term Assets		505,308	
27,006		500		Assets Held For Sale	0		9
469		560		Inventories	692		
41,443		33,035		Short Term Debtors	34,835		12
38,535		109,701		Cash and Cash Equivalents	69,733		13
	107,453		143,796	Current Assets		105,260	
(6,123)		(8,127)		Short Term Borrowing	(5,062)		10
(41,653)		(48,507)		Short Term Creditors	(47,285)		14
(3,596)		(8,250)		Provisions	(1,642)		15
(1,213)		(1,268)		Short Term Liabilities	(1,337)		26
	(52,585)		(66,152)	Current Liabilities		(55,326)	
(1,462)		(3,075)		Provisions	(3,609)		15
(67,349)		(61,268)		Long Term Borrowing	(56,212)		11
(6,486,528)		(6,918,152)		Other Long Term Liabilities	(6,568,827)		25
	(6,555,339)		(6,982,495)	Long Term Liabilities		(6,628,648)	
	(6,035,025)		(6,426,153)	Net Assets		(6,073,406)	
	(59,267)		(106,941)	Usable Reserves		(79,600)	16
	6,094,292		6,533,094	Unusable Reserves		6,153,006	17
	6,035,025		6,426,153	Total Reserves		6,073,406	

Cash Flow Statement

The Cash Flow Statement shows the changes in cash and cash equivalents of the LFC during the reporting period. The statement shows how the LFC generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities.

The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the LFC are funded by way of grant income or from recipients of services provided by the LFC.

Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the LFC's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the LFC.

2018/19 Restated £'000	Cash Flow Statement	2019/20 £'000	Notes
247,178	Net (Surplus) or Deficit on the Provision of Services	122,122	
(335,654)	Adjustments to Net (Surplus) or Deficit on the provision of Services for Non-Cash Movements	(123,960)	32
43,481	Adjustments for items in the Net (Surplus) or Deficit on the Provision of Services that are Investing or Financing Activities	953	
(44,995)	Net cash flows from Operating Activities	(885)	
(31,384)	Investing Activities	31,585	34
5,213	Financing Activities	9,268	34
(71,166)	Net (Increase) or Decrease in Cash and Cash Equivalents	39,968	
38,535	Cash and cash equivalents at the beginning of the period	109,701	13
109,701	Cash and Cash Equivalents at the End of Period	69,733	

**NOTES TO CORE
ACCOUNTING STATEMENTS**

Note 1 Critical Judgements in Applying Accounting Policies

In applying the accounting policies, the LFC has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are as follows:

FORMER BRIGADE HQ 8 ALBERT EMBANKMENT

The LFC has entered into an agreement to develop the former Brigade HQ at Albert Embankment. The new development will include the re-provision of the existing fire station together with the LFB Museum. In January 2017, LFB entered into a lease with the developer for the rear block at the site, to enable the developer to operate from in order to secure a planning consent for the redevelopment of the whole site in accordance with the Development Agreement. In 2017/18, the site was split into two separate assets, the former HQ and fire station and the separate rear block at the site. The former HQ and fire station is an operational property given its continued use as an operational fire station and offices, whilst the rear block was reclassified as

a surplus asset in the financial accounts. At present, the direction on the grant of planning consent for the redevelopment remains on hold with the Secretary of State. Should planning be approved, this will trigger the initial completion under the Development Agreement.

ASSETS HELD FOR SALE AT FAIR VALUE AND SURPLUS ASSETS

The sites closed following the implementation of the last London Safety Plan that have not been sold and are held as Assets Held for Sale have been valued at 31st March 2020 at the lower of its carrying value and fair value less costs to sell at initial reclassification. Surplus assets have been valued at fair value as per IFRS 13 methodology. The fair value is based on level 2 valuation techniques by reference to sales comparisons and market variables and based on advice which has been provided to the LFC by Dron & Wright. LFC is satisfied that the figures provided by Dron and Wright meet the requirements of 'fair value' as deemed by the CIPFA Code of Practice for Local Government Accounting 2019/20.

GOVERNMENT GRANTS

The LFC receives government grants and contributions and under the CIPFA Code must determine the conditions under which the grants and contributions can be applied. Apart from funding from the Home Office for the firefighter pensions fund account, which is conditional based on corresponding expenditure, all other grants and contributions have been determined to be unconditional.

Note 2 Assumptions made about the Future and Other Major Sources of Estimation Uncertainty

The preparation of financial statements requires management to make judgements, estimates and assumptions that affect the amounts reported for assets and liabilities as at the balance sheet date and the amounts reported for the revenues and expenses during the year. However, the nature of estimation means that actual outcomes could differ from those estimates. The key judgements and estimation uncertainty that have a significant risk of causing substantial adjustment to the carrying amounts of assets and liabilities within the next financial year are as follows:

Item	Uncertainties	Effect if actual results differ from assumptions
Property, Plant and Equipment	<p>Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current carrying value of non-current assets (excluding Assets held for sale) as at 31st March 2020 is £502.4m. A full valuation of all Fire Stations was carried out as at 1 April 2020.</p> <p>The following issues result in heightened estimation uncertainty:</p> <ul style="list-style-type: none"> • Use of existing assets rather than Modern Equivalent Asset (MEA) to determine existing use value using a depreciated replacement cost methodology. • Use of estimated disposal proceeds as a proxy for fair value as defined by IFRS 13. <p>For more details of the assumptions applied and treatments used please refer to Note 9.</p>	<p>If the useful life of assets is reduced, depreciation increases and the carrying amount of the assets falls.</p> <p>It is estimated that the annual depreciation charge for buildings would increase by £1.3m for every year that useful lives had to be reduced.</p> <p>It is estimated that if land and building costs increased by an additional 5%, the land and building valuations would increase by £7.1m and £13.7m respectively.</p>
Pension Liability	<p>Estimation of the net liability to pay pensions depend on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. Two firms of consulting actuaries are engaged (one for the Local Government Pension Scheme and another for the Firefighters scheme) to provide the LFC with expert advice about the assumptions to be applied. The current carrying value of the pension liability as at 31st March 2020 is £6,504m.</p>	<p>The effects of the net pensions liability of changes in individual assumptions can be measured. For instance, a 0.5% decrease in the discount rate assumption for the combined fire fighter pension scheme would result in an approximate 9.5% increase in the pension liability, in the region of £602m. However the assumptions interact in complex ways. An increase or decrease in liability due to estimates being corrected as a result of experience can be offset by a decrease or increase attributable to updating of the assumptions. A sensitivity analysis is included under Note 28.</p>

Note 2 Assumptions made about the Future and Other Major Sources of Estimation Uncertainty (continued)

Item	Uncertainties	Effect if actual results differ from assumptions
Impairment Allowance for Doubtful Debts	As at 31 March 2020, the LFC had an outstanding balance of short term debtors totalling £2.46m. Against this debtors balance, there is an impairment allowance of £0.44m. It is not certain that this impairment allowance would be sufficient as the LFC cannot assess with certainty which debts will be collected or not.	An understatement of doubtful debts would lead to a future adjustment and impairment to be reflected. The impairment allowances held are based on policies adapted to the nature of the debt and service area, historic experience and success rates experienced in collection.
Britain leaving the European Union: asset values and pension liability	There is a high level of uncertainty about the implications of Britain leaving the European Union. It is not possible to predict which path will be taken and whether asset values and the pension discount rate will consequently change. The assumption has been made that this will not significantly impair the value of the LFC's assets or change the pension discount rate. However, this assumption needs to be revisited and reviewed regularly.	Higher impairment allowances may need to be charged in the future if asset values fall. If the discount rate changes, the size of the net pension liability will also vary.

Note 3 Material items of Income and Expenditure

The LFC collected £29.6m in the form of a levy placed on the Insurance industry under the Metropolitan Fire Brigade (MFB) Act 1865. This is included as income in the Net Cost of Services against Community Fire Safety and Firefighting and Rescue Operations.

OTHER OPERATING EXPENDITURE/(INCOME)

The sum shown in the CIES comprises of the following:

2018/19 Restated £'000	Other operating expenditure	2019/20 £'000
7,645	Non current assets impairment	220
22,594	Non current assets – disposed in year	677
30,239	Sub total	897
(42,600)	Sale proceeds received in year	(1,062)
(2,561)	Reversal of impairment charged	(2,004)
(45,161)	Sub total	(3,066)
(14,922)	CIES - Other operating expenditure/(income)	(2,169)

Note 4 Other Comprehensive income and expenditure

The sum shown in the Movement in Reserves Statement for other income and expenditure is shown in the table:

2018/19 Restated		Surplus or deficit on revaluation of non-current assets	2019/20	
£'000	£'000		£'000	£'000
(43,529)		Gain on the revaluation of Property assets	(19,082)	
23,946		Loss on the revaluation of Property assets	4,043	
	(19,583)	Surplus on revaluation of non current assets		(15,039)
189,950		Actuarial (gains)/losses on Firefighter pension liabilities	(428,890)	
(26,417)		Actuarial (gains)/losses on LGPS pension assets/liabilities	(30,940)	
	163,533	Actuarial (gains)/losses on pension assets/liabilities		(459,830)
	143.950	Total Other Comprehensive Income and Expenditure		(474,869)

Note 5 Events after the balance sheet date

ACCOUNTS AUTHORISED

The Statement of Accounts were authorised for issue by Sue Budden, Director of Corporate Services on 27 August 2020.

Events taking place after this date are not reflected in the financial statements or notes.

Where events taking place before this date provided information about conditions existing at 31 March 2020, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

Note 5a Prior Period Adjustment - Error on Valuation of Non-Current Assets

The authority has identified two errors relating to the valuation of fire stations. The first relates to the valuation of land which resulted in the balance sheet in the 2018/19 published accounts being understated.

The second error relates to the valuation methodology for the fire stations which are specialised assets and has resulted in the balance sheet in the 2018/19 published accounts being understated.

In order to correct these errors, the authority has restated valuation of the assets in the prior year information for 2018/19, with corresponding entries made to the revaluation reserve.

It should be noted these errors have no impact on the Surplus or Deficit on the Provision of Services, or on General Fund or balances.

The following tables, summarise the restatement on the Balance Sheet, the Comprehensive Income and Expenditure Statement and the Movement in Reserves Statement:

Note 5b Prior Period Adjustment – continued

Effect on the balance sheet as at 1 April 2018

statements over the versions published in the 2018/19 statement of accounts are as follows:

	1 April 2018 Published	1 April 2018 As Restated	Correction
	£'000	£'000	£'000
Property, Plant and Equipment	449,618	459,432	9,814
Long Term Assets	455,632	465,446	9,814
Net Assets	(6,044,839)	(6,035,025)	9,814
Usable Reserves	(59,267)	(59,267)	-
Unusable Reserves	6,104,106	6,094,292	(9,814)
-Revaluation Reserve	(158,613)	(168,427)	(9,814)
Net Worth/Total Reserves	6,044,839	6,035,025	(9,814)

The restatement above relates to the correction of land valuations which were not previously updates in the valuation report.

The fully restated 2018/19 comparative figures for the comprehensive income and expenditure statement and the movement in reserves statement are on pages 30 and 31 respectively. The adjustments that have been made to the

Note 5b Prior Period Adjustment – continued

Effect on the comprehensive income and expenditure account 2018/19

	1 April 2018 Published	1 April 2018 As Restated	Correction
	£'000	£'000	£'000
Other operating expenditure	(15,935)	(14,92)	1,013
(Surplus) or Deficit on Provision of Services	246,165	247,178	1,013
Surplus on valuation of non current assets		(43,529)	(43,529)
Impairment losses on non-current assets charged to revaluation reserve	7,668	23,946	16,278
Other comprehensive income and expenditure	171,201	143,950	27,251
Total Comprehensive Income and Expenditure	417,366	391,128	(26,238)

Note 5b Prior Period Adjustment – continued

Effect on the movement in reserves statement 2018/19

	2018/19 Published	2018/19 As Restated	Correction
	£'000	£'000	£'000
Balance as at the end of the previous reporting period – 31 March	6,044,839	6,035,025	(9,814)
Surplus or deficit on the provision of services	246,165	247,178	1,013
Adjustments between accounting basis and funding basis under regulations	171,201	143,950	(27,251)
Increase/(decrease) in the year	417,366	391,128	(26,238)
Balance at the end of reporting period	6,462,205	6,425,153	(36,052)

Note 5b Prior Period Adjustment – continued

Effect on opening balance sheet 31 March 2019

	31 March 2019 Published	31 March 2019 As Restated	Correction
	£'000	£'000	£'000
Property, Plant and Equipment	438,242	474,294	36,052
Long Term Assets	442,646	478,698	36,052
Net Assets	(6,462,205)	(6,426,153)	36,052
Usable Reserves	(106,941)	(106,941)	-
Unusable Reserves	6,569,146	6,533,094	(36,052)
Net Worth/Total Reserves	6,462,205	6,426,153	(36,052)

Note 6 Adjustments between Accounting Basis and Funding Basis under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the LFC in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the LFC to meet future capital and revenue expenditure.

2019/20 - Adjustments between Accounting Basis and Funding Basis under Regulations	General Fund	Revenue Grants Unapplied	Capital Grants Unapplied	Capital Receipts Unapplied	Total Usable Reserves	Total Unusable Reserves
	£'000	£'000	£'000	£'000	£'000	£'000
Depreciation, amortisation and impairment of fixed assets	19,326	-	-	-	19,326	(19,326)
Transfer of cash sale proceeds credits as part of the gain/loss on disposal to the CIES and Use of the Capital Receipts Reserve to finance new capital	(1,062)	-	-	(29,367)	(30,429)	30,429
MRP for capital financing. Not debited to the Comprehensive Income and expenditure account	(7,167)	-	-	-	(7,167)	7,167
Amounts of non current assets written off on disposal as part of the gain/loss on disposal to CIES	677	-	-	-	677	(677)
Amount by which pension costs calculated in accordance with Code are different from contributions due under the pension scheme regulations	112,190	-	-	-	112,190	(112,190)
Capital Grants and contributions unapplied credited to the Comprehensive Income and Expenditure Account	(1)	-	1	-	-	-
Application of capital grants and contributions to capital financing transferred to the Capital Adjustment Account	-	-	(632)	-	(632)	632
Transfer to Revenue Grants Unapplied Account	-	-	-	-	-	-
Adjustment due to Accumulated Absences, reversal of prior year charge	(3,867)	-	-	-	(3,867)	3,867
Adjustment due to Accumulated Absences, current year charge	4,683	-	-	-	4,683	(4,683)
Total Adjustments	124,779	-	(631)	(29,367)	94,781	(94,781)

Note 6 Adjustments between Accounting Basis and Funding Basis under Regulations (continued)

The following table provides comparative figures for 2018/19:

2018/19 - Adjustments between Accounting Basis and Funding Basis under Regulations - Restated	General Fund	Revenue Grants Unapplied	Capital Grants Unapplied	Capital Receipts Unapplied	Total Usable Reserves	Total Unusable Reserves
	<i>£'000</i>	<i>£'000</i>	<i>£'000</i>	<i>£'000</i>	<i>£'000</i>	<i>£'000</i>
Depreciation, amortisation and impairment of fixed assets	23,686	-	-	-	23,686	(23,686)
Transfer of cash sale proceeds credits as part of the gain/loss on disposal to the CIES and Use of the Capital Receipts Reserve to finance new capital	(42,600)	-	-	29,287	(13,313)	13,313
MRP for capital financing Not debited to the Comprehensive Income and expenditure account	(7,262)	-	-	-	(7,262)	7,262
Amounts of non current assets written off on disposal as part of the gain/loss on disposal to CIES	22,594	-	-	-	22,594	(22,594)
Amount by which pension costs calculated in accordance with Code are different from contributions due under the pension scheme regulations	269,435	-	-	-	269,435	(269,435)
Capital Grants and contributions unapplied credited to the Comprehensive Income and Expenditure Account	(881)	-	881	-	-	-
Application of capital grants and contributions to capital financing transferred to the Capital Adjustment Account	(34)	-	(84)	-	(118)	118
Transfer to Revenue Grants Unapplied Account	3,954	(3,954)	-	-	-	-
Adjustment due to Accumulated Absences, reversal of prior year charge	(4,037)	-	-	-	(4,037)	4,037
Adjustment due to Accumulated Absences, current year charge	3,867	-	-	-	3,867	(3,867)
Total Adjustments	268,722	(3,954)	797	29,287	294,852	(294,852)

Note 7 Transfers to/from Earmarked Reserves

Earmarked Reserves	Balance as at	Transfers Out	Transfers In	Balance as at	Transfers	Transfers	Balance as at
	31/03/2018			31/03/2019	Out	In	31/03/2020
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Firefighter Ill Health Pensions	1,172	(1,172)	-	-	-	-	-
Vehicle Fleet Reserve	1,163	(421)	2,123	2,865	(2,152)	790	1,503
London Resilience	2,115	(1,236)	136	1,015	(282)	38	771
Sustainability Reserve	235	-	-	235	(235)	235	235
Hydrants	462	-	-	462	(95)	-	367
Compensation	1,000	-	-	1,000	(713)	-	287
Hazardous Material Protection	-	(18)	18	-	-	-	-
Property	-	-	-	-	-	-	-
Property PFI	-	-	-	-	-	-	-
Pension Early Release	400	(400)	-	-	-	-	-
LSP 2017 Implementation	4,561	(557)	174	4,178	(555)	76	3,699
Emergency Services Mobile Communication Programme	155	(57)	1,830	1,928	(99)	345	2,174
Emergency Medical Response	830	(536)	-	294	-	-	294
EU Procurement Projects	-	-	210	210	(70)	-	140
Community Safety Fund	-	(101)	101	-	(11)	11	-
ICT Development Reserve	1,310	(750)	1,291	1,851	(208)	310	1,953
New Governance Arrangements	300	(300)	-	-	(148)	148	-
Recruitment/Outreach	350	(380)	400	370	(120)	-	250
Fire Safety & Youth Engagement	318	(194)	591	715	(24)	316	1,007
Additional Resilience Requirements	4,361	(4,005)	411	767	(337)	192	622
Budget Flexibility	11,470	-	11,641	23,111	(467)	7,287	29,931
Capital Receipt - GLA	-	-	11,745	11,745	-	-	11,745
HMICFRS Inspection Regime	-	(128)	149	21	(86)	65	-
LFC Control Centre	-	-	959	959	(230)	-	729
Organisational Reviews	-	-	505	505	(494)	316	327
National Operational Guidance Project	-	-	-	-	(45)	792	747
Transformation Reserve	-	-	-	-	-	5,500	5,500
Total	30,202	(10,255)	32,284	52,231	(6,371)	16,421	62,281

Note 8 Minimum Revenue Provision

The LFC is required by statute to set aside a minimum revenue provision, that it considers prudent, for the repayment of external debt and notional interest on credit arrangements, principally leases. The total amount set aside to the Capital Adjustment Account in 2019/20 was £7.17m (2018/19 £7.26m), being assessed by the LFC as being prudent.

Note 9 Property Plant and Equipment

ACCOUNTING POLICIES

Assets that have a physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

RECOGNITION

Expenditure on the acquisition, creation or enhancement of Property, Plant or Equipment is capitalised on an accruals basis, provided that it is probable that future economic benefits or service potential associated with the item will flow to the LFC and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

MEASUREMENT

Assets are initially measured at cost, comprising:

- the purchase price

- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management
- the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located

The LFC does not capitalise borrowing costs incurred whilst assets are under construction. A de minimis limit of £20,000 is in place for the capitalisation of expenditure.

The cost of an asset acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the LFC). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the LFC.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income line of the Comprehensive Income and Expenditure Statement, unless the donation has been made

conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account.

Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- Assets under construction - depreciated historical cost
- all other assets - fair value, determined as the amount that would be paid for the asset in its existing use (existing use value - EUV)

Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value. For 2019/20 the basis of calculation of DRC has been changed to the Modern Equivalent Asset (MEA) methodology. The valuations for 2018/19 have been restated on this basis.

Note 9 Property, Plant and Equipment (continued)

Restated land values for 2018/19 are based on an apportionment by the valuer of the increase in London industrial land values.

With non-property assets that have short useful lives or low values (or both) depreciated historical cost basis is used as a proxy for fair value.

Assets included in the Balance Sheet at fair value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year-end, but as a minimum every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from

the reversal of a loss previously charged to a service.

Where decreases in value are identified they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- Where there is an insufficient balance in the revaluation reserve, the revaluation

reserve is written down to nil and the remaining amount of the decrease in value is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

- Where there is no balance in the Revaluation Reserve, the whole amount of the decrease in value is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

IMPAIRMENT

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the

carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- Where there is an insufficient balance in the revaluation reserve, the revaluation reserve is written down to nil and the remaining amount of the decrease in value is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.
- Where there is no balance in the Revaluation Reserve, the whole amount of the decrease in value is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

Note 9 Property, Plant and Equipment (continued)

DEPRECIATION

Depreciation is provided for on all property, plant and equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land and Heritage Assets) and assets that are not yet available for use (i.e. assets under construction), surplus assets and assets held for sale.

Depreciation is calculated on the following bases:

- Dwellings and other buildings - straight-line allocation over the useful life of the property as estimated by the valuer
- Vehicles, plant, furniture and equipment - straight-line allocation over the useful life

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account. Depreciation is charged the year after a new asset becomes operational and a full years depreciation is charged in the year of disposal.

Category	Depreciation Rate
Heritage Assets	Not depreciated
Surplus Assets	Not depreciated
Assets Held for Sale	Not depreciated
Buildings – Structure, roof, plant & services	Estimated life between 10 to 60 years
Vehicles	5 to 25 years
Plant and Equipment	5 to 10 years

Note 9 Property, Plant and Equipment (continued)

COMPONENT ACCOUNTING

For assets, where the building value is classed as material (£5 million and above) to the LFC, component accounting is applied.

Componentisation is applicable to any significant enhancement and/or acquisition expenditure incurred and revaluations carried out as from 1st April 2010. During 2019/20, the non-current tangible assets of the LFC were revalued and this included a re-consideration of the components. Component accounting requirements affects the depreciation charge levied in subsequent financial years.

Componentisation does not apply to land assets and it applies where an item of property, plant and equipment asset has major components whose cost is significant (20% or above) in relation to the total cost of the item. In these instances, the components are recognised and depreciated separately according to the useful life.

SURPLUS ASSETS

Surplus assets are those assets that are not being used to deliver services but do not meet the criteria to be classified as either investment properties or non-current assets held for sale. The asset is revalued immediately before reclassification from operational non current assets to surplus assets under the existing use value. Once the asset is reclassified to surplus assets, the asset is revalued under the IFRS 13 fair value measurement methodology. Any

revaluation gains or losses are accounted for under the general measurement of non-current assets. Depreciation is not charged on surplus assets.

DISPOSALS AND NON-CURRENT ASSETS HELD FOR SALE

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount or fair value less costs to sell which is deemed to be the estimated disposal proceeds for the site. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previous losses recognised in the Surplus or Deficit on the Provision of Services.

Depreciation is not charged on Assets Held for Sale.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned the carrying amount of the asset in the Balance Sheet (whether Property, Plant or Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure

line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Only amounts received for a disposal in excess of £10,000 are categorised as capital receipts. The balance of receipts is required to be credited to the Capital Receipts Reserve and can then only be used for new capital investment or set aside to reduce the LFC's underlying need to borrow (the capital financing requirement). Receipts are appropriated to the Reserve from the General Fund Balance in Movement in Reserves Statement.

A loss on disposals is not a charge against LFC revenue funding, as the cost of noncurrent assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

Note 9 Property, Plant and Equipment (continued)

PRIVATE FINANCE INITIATIVE (PFI) AND SIMILAR CONTRACTS

PFI and similar contracts are agreements to receive services, where the responsibility for making available the non current assets needed to provide the service passes to the PFI contractor. As the LFC is deemed to control the services that are provided under its vehicle PFI scheme, the LFC carries the assets used under the contract on its Balance Sheet as part of Property, Plant and Equipment.

The original recognition of these vehicles is balanced by the recognition of a liability for amounts due to the scheme operator to pay for the assets.

Non-current assets recognised on the Balance Sheet are depreciated in the same way as property, plant and equipment owned by the LFC.

The amounts payable to the PFI operators each year are analysed into five elements:

- Fair value of the services received during the year – debited to the relevant service in the Comprehensive Income and Expenditure Statement
- Finance cost – an interest charge on the outstanding Balance Sheet liability, debited to Financing and Investment Income and

- Expenditure line in the Comprehensive Income and Expenditure Statement
- Contingent rent – increases in the amount to be paid for vehicles arising during the contract, debited to Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
- Payment towards liability – applied to write down the Balance Sheet liability towards the PFI operator (the profile of write-downs is calculated using the same principles as for a finance lease)

Lifecycle replacement costs – recognised as additions to property, plant and equipment when vehicles are purchased

Note 9 Property, Plant and Equipment (continued)

The table below shows the movements in the LFC's Non Current Assets during 2019/20:

Non Current Assets	Operational				Non Operational & Surplus Assets	Heritage Assets	Assets held for sale	Total
	Land £'000	Buildings £'000	Vehicles £'000	Equipment £'000	£'000	£'000	£'000	£'000
Net Book value as at 31/03/19	135,701	269,615	30,055	8,724	28,852	1,347	500	474,794
Add back Depreciation	-	22,547	13,521	37,586	1,124	-	-	74,778
Gross Value as at 31/03/19	135,701	292,162	43,576	46,310	29,976	1,347	500	549,572
Reclassification	-	-	-	-	(16)	-	-	(16)
Impairment to CIES	-	1,784	-	-	-	-	-	1,784
Revaluation Gain / (Loss) to Revaluation Reserve	5,541	10,537	-	-	(1,124)	85	-	15,039
Additions in year	-	4,059	14,819	940	10,774	-	-	30,592
Disposals in year	-	-	(402)	-	-	-	(500)	(902)
Gross value as at 31/03/20	141,242	308,542	57,993	47,250	39,610	1,432	-	596,069
Accumulated Depreciation as at 01/04/2019	-	(22,547)	(13,521)	(37,586)	(1,124)	-	-	(74,778)
Disposals in year	-	-	241	-	-	-	-	241
Depreciation for year	-	(11,935)	(5,013)	(2,229)	-	-	-	(19,177)
Total Depreciation as at 31/03/20	-	(34,482)	(18,293)	(39,815)	(1,124)	-	-	(93,714)
Net Book Value as at 31/03/20	141,242	274,060	39,700	7,435	38,486	1,432	-	502,355

Note 9 Property, Plant and Equipment (continued)

The table below shows the comparative movements in the Authority's Non Current Assets during 2018/19:

Non Current Assets - Restated	Operational				Non Operational & Surplus Assets	Heritage Assets	Assets held for sale	Total
	Land £'000	Buildings £'000	Vehicles £'000	Equipment £'000	£'000	£'000	£'000	£'000
Net Book value as at 01/04/18	122,976	270,879	20,879	7,776	35,576	1,347	27,006	486,439
Add back Depreciation	-	11,160	13,444	35,712	1,124	-	10,136	71,576
Gross Value as at 01/04/18	122,976	282,039	34,323	43,488	36,700	1,347	37,142	558,015
Reclassification	742	14	6,365	720	(3,686)	-	(4,155)	-
Impairment to CIES	-	(3,991)			(1,093)			(5,084)
Revaluation (Loss)/Gain to Revaluation Reserve	11,983	10,871			(3,271)			19,583
Additions in year		3,229	6,087	2,102	1,550			12,968
Disposals in year	-	-	(3,199)	-	(224)	-	(32,487)	(35,910)
Gross value as at 31/03/19	135,701	292,162	43,576	46,310	29,976	1,347	500	549,572
Accumulated Depreciation as at 01/04/2018	-	(11,160)	(13,444)	(35,712)	(1,124)	-	(10,136)	(71,576)
Disposals in year	-		3,180				10,136	13,316
Depreciation for year	-	(11,387)	(3,257)	(1,874)				(16,518)
Total Depreciation as at 31/03/19	-	(22,547)	(13,521)	(37,586)	(1,124)	-	-	(74,778)
Net Book Value as at 31/03/19	135,701	269,615	30,055	8,724	28,852	1,347	500	474,794

Note 9 Property, Plant and Equipment (continued)

BASIS OF VALUATIONS

OPERATIONAL PORTFOLIO

For the whole of the LFC operational portfolio, Existing Use Value (EUV) has been adopted. For specialised operational properties, a Depreciated Replacement Cost (DRC) methodology has been used to determine EUV, as there are no market transactions for this type of asset.

In accordance with UK Valuation Standard 1.15 of the Red Book the figures reported below using DRC methodology are subject to the prospect and viability of the continued occupation and use of the properties by the LFC.

The DRC has been assessed on the basis of the existing properties. Deductions are based on a blended approach of the age and obsolescence of the property. Where a property has physically deteriorated the property would be revalued as and when it is known.

All fire stations are categorised into groups of similar build, structure and age for valuation purposes. Not all the properties within the LFC's estate were visited in the preceding 12 months, although a sample was assessed from each category in order to ensure that the valuations provided are satisfactory for the purposes of the financial statements.

The DRC assets are required to be assessed taking into account the 'Modern Equivalent Assets' (MEAs) valuation. We have assessed them by using the basis of existing properties and then adjusted them to include any under utilisation in the operational portfolio. An exercise was undertaken to account for any identified excess space and the DRC valuations have been reduced accordingly.

LFC believes that it has satisfied the CIPFA Code and Red Book requirements by ascertaining the 'service requirement' of the operational portfolio and addressed any over capacity within the operational estate.

THE FORMER LFEP HEADQUARTERS

The LFC has entered into an agreement to develop the former Brigade HQ at Albert Embankment. The new development will include the re-provision of the existing fire station together with the LFC Museum. In addition, a meanwhile use lease has been signed with the developer for the use of the separate rear block at the site, to enable the developer to operate from the site in order to secure a planning consent for the redevelopment of the whole site in accordance with the Development Agreement.

Previously the site has been valued as one asset but due to the above the site has been split into two separate assets, the former HQ and fire station and the separate rear block at the site.

The former HQ and fire station is considered to be an operational asset and as such has been valued as a specialised asset. Whilst the rear site is a non operational asset and has been classified as a surplus asset which has been revalued at fair value (market value) in line with IFRS 13.

In December Lambeth Council voted to approve U+I and the London Fire Brigade's proposals to create a mixed-use community at 8 Albert Embankment. However there remain issues to be addressed before this can be concluded, including the Secretary of State for Housing, Communities and Local Government decision on a holding direction which could seem him appoint a planning authority.

SURPLUS ASSETS

Once an asset is classified to surplus assets the asset is revalued under the IFRS 13 fair value methodology. The fair value is based on level 2 valuation techniques by reference to sales comparisons and market variables and based on advice which has been provided to the LFC by Dron & Wright, in connection with the estimated Market Values (MVs).

LFC is satisfied that the MV figures provided meet the requirements of 'fair value' as deemed by the CIPFA Code of Practice for Local

Note 9 Property, Plant and Equipment (continued)

Government Accounting 2019/20. On the basis of that advice, we are of the view that the figures referred to in our accounts are a reasonable reflection of the present values of our property interests.

ASSETS HELD FOR SALE

Assets held for sale are valued at the lower of EUV/DRC and fair value. The methods and assumptions applied to these valuations are the same as noted above for our operational portfolio (EUV/DRC) and surplus assets (fair value). The fair value is represented by the market value of the asset, which is defined at the estimated amount for which an asset or liability should exchange on the valuation date, between a willing buyer and a willing seller, in an arm's length transaction, after proper marketing and where the parties had each acted knowledgeably, prudently and without compulsion.

FREEHOLD AND LONG LEASEHOLD INTERESTS

The freehold and long leasehold interests in the various properties which are owned by the London Fire Commissioner (LFC) were valued by External Valuers, Dron & Wright, Chartered Surveyors and Property Consultants, at 31st March 2020, in accordance with the current edition of the RICS Valuation – Global Standards 2017 (The Red Book), included the

UK National Supplement, effective from 14th January 2019.

VALUER'S REPORT

In their report, Dron & Wright confirmed that, for the whole of the LFC operational portfolio, Existing Use Value (EUV) has been adopted. For specialised operational properties, a Depreciated Replacement Cost (DRC) methodology has been used. Non-specialised operational properties have been valued by reference to sales comparisons and market variables. Special assumptions have been made to disregard the leases which are linked to commercial contracts between LFC and third parties, in the case of the PFI properties (with Blue3) and Ruislip Workshops (with Babcock). Properties which are held for sale have been valued adopting Market Value, based on sales comparisons and market variables. The EUVs may be different to the prices which would have been obtainable in the open market for LFC's interests in the properties, if they had been declared surplus to LFC's operational requirements, at the valuation date.

In accordance with section 5 of Professional Standard 2 of the Red Book, Dron & Wright have made the following disclosures:-

1. This is the tenth time that the Valuers have been the signatory of the report provided to LFC and LFEPA, (LFC previous

incumbent) and the previous valuation dates were 1st April 2003, 1st April 2008, 1st April 2013, 1st April 2014, 1st April 2015 and 1st April 2016, 1st April 2017, 31st March 2018 and 31st March 2019. This is the eleventh time that the Valuer's firm has carried out the valuation instruction, with the first valuation date being 1st April 1999. Although this may be construed as a departure from the recommendations which are contained in the Red Book, we do not consider that it has prevented us from providing LFC with an independent and objective opinion of the values of your various properties.

2. The firm has acted for LFEPA/LFC for a period of over 25 years. During that time, the firm has provided property management, landlord and tenant, agency, building surveying and rating services to LFEPA/LFC, under a series of contracts for the provision of property and estate management functions.
3. In the firm's preceding financial year, the fees payable to the firm by LFC represented a significant proportion of the total fee income of the firm.
4. No material increase is anticipated in the proportion referred to in 3, in the foreseeable future.

Note 9 Property, Plant and Equipment (continued)

LFC are satisfied with the safeguards that the valuers have put in place to ensure independence and objectivity, which includes peer review from a valuer who has no involvement with other services provided by Dron & Wright to the LFC.

VEHICLES

Expenditure on vehicles is part of an ongoing fleet replacement programme over several years.

The LFC have ownership of New Dimension vehicles and equipment, that were previously the property of the Department for Communities and Local Government.

These vehicles are available for national deployment and include specialist vehicles and equipment such as high volume pumps and mass de-contamination equipment.

INTANGIBLE ASSETS

Expenditure on non-monetary assets that do not have physical substance but are controlled by the LFC due to past events (e.g. software licences) are capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the LFC.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the LFC will be able to generate future economic benefits or service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised).

Expenditure on the development of websites is not capitalised if the website is primarily intended to promote or advertise the LFC's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the LFC can be determined by reference to an active market. If intangible assets held by the LFC fail to meet this criterion they are carried at amortised cost.

The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service lines in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

Note 9 Property, Plant and Equipment (continued)

Intangible Assets represent expenditure on computer software which has been capitalised, but which is not an integral part of a particular IT system and accounted for as part of the hardware item of Property Plant and Equipment. All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the LFC. The useful lives assigned to the major software suites used by the LFC are:

	Software Licences	In-house Software
7 years	Firelink radio software Wide-Area Network Command Support System	Mobile Work Systems
5 years	All other Intangible assets	

Intangible Assets	Operational			Under Development (non-operational)		
	Software licences	In-house Software	Total	Software licences	In-house Software	Total
	£'000	£'000	£'000	£'000	£'000	£'000
Net Value as at 01/04/18	1,067	4,560	5,627	-	335	335
Amortised	(442)	(1,643)	(2,085)	-	-	-
Additions	72	298	370	-	95	95
Reclassification	-	264	264	-	(264)	(264)
Net Value as at 31/03/19	697	3,479	4,176	-	166	166
Amortised	(370)	(1,564)	(1,934)	-	-	-
Additions	-	469	469	-	-	-
Reclassification	-	94	94	-	(94)	(94)
Net Value as at 31/03/20	327	2,478	2,805	-	72	72

Note 9 Property, Plant and Equipment (continued)

HERITAGE ASSETS

Heritage assets are assets that are held by the LFC principally for their contribution to knowledge or culture. These assets are accounted for as a separate item on the balance sheet and are valued on an insured value basis. The Museum at Southwark closed in 2015/16 pending a move to a new site, the collection is in storage until the new site is ready, meanwhile some museum pieces will be placed on display at various sites. The collection can be divided across four main areas: museum exhibits, the art collection, the museum archive and museum library.

Note 10 Financial Instruments

ACCOUNTING POLICY

FINANCIAL LIABILITIES

Financial liabilities are recognised on the Balance Sheet when the LFC becomes party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at amortised cost. The LFC has taken loans from the Public Works Loans Board (PWLB) at fixed rates to maturity and the associated arrangement cost of the loans is not material. In these circumstances there is no need to carry out a formal effective interest rate calculation as the instruments carry the same interest rate for the whole term of the instrument.

For most of the borrowings that the LFC has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

The LFC has not restructured its borrowing during the year therefore there have been no gains or losses on the repurchase or early settlement of borrowing resulting from any premiums or discounts.

FINANCIAL ASSETS

To meet new Code requirements, financial assets are now classified into one of three categories:

- Financial assets held at amortised cost. These represent loans and loan-type arrangements where repayments or interest and principal take place on set dates and at specified amounts. The amount presented in the Balance Sheet represents the outstanding principal received plus accrued interest. Interest credited to the CIES is the amount receivable as per the loan agreement.
- Fair Value Through Other Comprehensive Income (FVOCI) – These assets are measured and carried at fair value. All gains and losses due to changes in fair value (both realised and unrealised) are accounted for through a reserve account, with the balance debited or credited to the CIES when the asset is disposed of.
- Fair Value Through Profit and Loss (FVTPL). These assets are measured and carried at fair value. All gains and losses due to changes in fair value (both realised

and unrealised) are recognised in the CIES as they occur.

For most of the loans that the LFC has, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

The LFC has made a number of loans to employees at less than market rate (soft loans). However the difference in the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal is not material and therefore does not require adjustment to the Comprehensive Income and Expenditure Statement.

Note 10 Financial Instruments (continued)

The borrowings and investments disclosed in the Balance Sheet are made up of the following categories of financial instruments:

01 April 2018		31 March 2019		Financial liabilities and Assets at amortised cost	31 March 2019		31 March 2020	
Long Term £'000	Current £'000	Long Term £'000	Current £'000		Long Term £'000	Current £'000	Long Term £'000	Current £'000
				Borrowings				
66,725	6,000	60,725	8,000	Public Work Loan Board Debt (PWLB)	60,725	8,000	55,725	5,000
624	123	543	127	PWLB Accrued Interest	543	127	487	62
67,349	6,123	61,268	8,127	Total borrowings	61,268	8,127	56,212	5,062
65,315	1,213	64,047	1,268	PFI and finance lease liabilities	64,047	1,268	62,711	1,337
65,315	1,213	64,047	1,268	Total Other Long term liabilities	64,047	1,268	62,711	1,337
-	11,386	-	11,159	Creditors	-	11,159	-	9,659
132,664	18,722	125,315	20,554	TOTAL	125,315	20,554	118,923	16,058

01 April 2018		31 March 2019		Financial liabilities and Assets at amortised cost	31 March 2019		31 March 2020	
Long Term £'000	Current £'000	Long Term £'000	Current £'000		Long Term £'000	Current £'000	Long Term £'000	Current £'000
				Loans & Receivables				
-	-	-	-	Investments	-	-	-	-
-	-	-	-	Short term investments	-	-	-	-
-	-	-	-	Accrued Interest	-	-	-	-
-	-	-	-	Total investments	-	-	-	-
52	786	62	4,269	Debtors	62	4,269	77	3,439
-	38,535	-	109,701	Cash Equivalents	-	109,701	-	69,733
52	39,321	62	113,970	TOTAL	62	113,970	77	73,172

Note 10 Financial Instruments (continued)

FINANCIAL INSTRUMENTS GAINS/LOSSES

The gains and losses recognised in the Comprehensive Income and Expenditure Statement in relation to financial instruments are made up as follows:

2018/19 £'000	Financial Instruments Income & Expenditure	2019/20 £'000
9,433	Interest expense	9,130
(861)	Interest income	(1,239)
8,572	Net gain/(loss) for the year	7,891

2018/19 £'000	Financial Instruments Income & Expenditure	2019/20 £'000
3,315	PWLB borrowing	3,060
3,195	PFI lease interest & contingent rentals	3,113
2,923	Merton Lease Payment	2,957
9,433	Total Interest expense	9,130

Note 10 Financial Instruments (continued)

FAIR VALUE OF ASSETS AND LIABILITIES

Financial liabilities and financial assets classed as loans and receivables and financial liabilities at amortised cost are carried in the balance sheet at amortised cost.

Their fair values can be estimated by calculating the present value of cash flows that will take place over the remaining term of the instruments. The fair values calculated are as follows:

The Code of Practice incorporates the adoption of IFRS 13 Fair Value measurement, which defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

The valuations use the Net Present Value (NPV) approach, which provides an estimate of the value of payments in the future in today's terms. The discount rate used in the NPV calculation should be equal to the same instrument from a comparable lender. The discount rates were obtained by the LFC's treasury advisor Link Asset Services and PWLB from the market on 31 March 2020, using bid prices where applicable.

The fair value of fixed term deposits includes accrued interest as at the balance sheet date. Interest is calculated using the most common market convention, ACT/365, over the actual number of days in a calendar year. Interest is not paid/received on the start date of an instrument, but is paid/received on the maturity date.

The fair value of PWLB debt is based on PWLB valuation and the local authority debt is based on Link Asset Services valuation level 2, who are an independent treasury management service provider to UK public service organisations. Link Asset Services valuation uses the new borrowing rates in their valuation assessment.

31 March 2019		Liabilities & Assets	31 March 2020	
Carrying amount £'000	Fair value £'000		Carrying amount £'000	Fair value £'000
68,725	92,659	Public Work Loan Board Debt (PWLB)	60,725	88,704
65,315	65,315	PFI & Other Finance Leases	64,048	64,048
11,159	11,159	Trade and other creditors	9,659	9,659
145,199	169,133	Total Liabilities	134,432	162,411
4,269	4,269	Trade and other debtors	3,439	3,439
62	62	Long term debtors	77	77
109,701	109,701	Cash & Cash Equivalents	69,733	69,733
114,032	114,032	Total Assets	73,249	73,249

*The value of debtors and creditors reported in the table are solely those amounts meeting the definition of a financial instrument.

Note 10 Financial Instruments (continued)

NATURE AND EXTENT OF RISK ARISING FROM FINANCIAL INSTRUMENTS

KEY RISKS

The LFC's activities expose it to a variety of financial risks. The key risks are:

(i) Credit risk - the possibility that other parties might fail to pay amounts due to the LFC

(ii) Liquidity risk - the possibility that the LFC might not have funds available to meet its commitments to make payments

(iii) Re-financing risk - the possibility that the LFC might be requiring to renew a financial instrument on maturity at disadvantageous interest rates or terms

(iv) Market risk - the possibility that financial loss might arise for the LFC as a result of changes in such measures as interest rates movements

OVERALL PROCEDURES FOR MANAGING RISK

The LFC's overall risk management procedures focus on the unpredictability of financial markets, and are structured to implement suitable controls to minimise these risks. The procedures for risk management are set out through a legal framework based on the Local Government Act 2003 and associated regulations. These require the LFC to comply with the CIPFA Prudential Code, the CIPFA Code of Practice on Treasury Management in the Public Services and investment guidance issued through the Act. Overall these procedures require the LFC to manage risk in the following ways:

- by formally adopting the requirements of the CIPFA Treasury Management Code of Practice
- by the adoption of a Treasury Policy Statement and treasury management clauses within its financial regulations/standing orders/constitution
- by approving annually in advance prudential and treasury indicators for the following three years limiting:
 - The LFC's overall borrowing

- Its maximum and minimum exposures to fixed and variable rates
- Its maximum and minimum exposures to the maturity structure of its debt
- Its maximum annual exposures to investments maturing beyond a year
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with Government guidance
- These are required to be reported and approved before the start of the year to which they relate. These items are reported with the annual treasury management strategy which outlines the detailed approach to managing risk in relation to the LFC's financial instrument exposure. Bi-annual reports on the treasury management performance are submitted to the Corporate Services Directorate Board for scrutiny, and then to the LFC.

Note 10 Financial Instruments (continued)

The LFC's daily treasury management function is managed under a shared service arrangement with the Greater London Authority who carry out borrowing, investment and reporting requirements. Investments are managed through a Group Investment Syndicate. The annual treasury management strategy for 2019/20 which incorporates the prudential indicators and investment strategy was approved by LFC on 27th March 2019 and is available on the LFC website (LFC-0135-D).

The key issues within the strategy were:

- (i) The Authorised Borrowing Limit for 2019/20 was set at £225m with an Operational Borrowing Limit of £220m. This is the maximum limit of external borrowings or other long term liabilities.
- (ii) The maximum and minimum exposures to the maturity structure of debt are as per the table.
- (iii) No principal sums to be invested for periods longer than one year, subject to review.

The LFC sets these policies and officers maintain approved written principles for overall risk management, as well as written policies (Treasury Management Practices – TMPs) covering specific areas, such as interest rate risk, credit risk, and the investment of surplus

cash. These TMPs are a requirement of the Code of Practice and are reviewed periodically. Any changes are reported to the LFC for consideration.

Exposure to the maturity of debt	Upper Limit	Lower Limit
Under 12 Months	20%	0%
12 – 24 Months	20%	0%
2 – 5 Years	50%	0%
5 – 10 Years	75%	0%
10 Years and over	90%	25%

Note 10 Financial Instruments (continued)

CREDIT RISK

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the LFC's customers.

This risk is minimised through the Annual Investment Strategy, which requires that deposits are only made with financial institutions on the Approved Counterparty Lending List. Acceptability as an authorised counterparty will be based upon credit ratings issued by credit ratings agencies, advice from the LFC's treasury advisors, Link Asset Services and other financial information sources deemed appropriate by the Director of Corporate Services in order to ensure that investments are made giving sufficient priority to security over yield in accordance with Section 15 (1) of the Local Government Act 2003. The Annual Investment Strategy also considers maximum amounts and time limits in respect of each financial institution. Deposits are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria outlined above. Additional selection criteria are also applied after these initial criteria are applied. The additional criteria for the LFC's loan portfolio (quantified at the day of lending) are set out in the LFC's investment strategy (FEP2827).

The LFC's Annual Investment Strategy takes a risk averse approach to investment that gives priority to the security of funds over the

potential rates of return. As set out in the Strategy Statement for the current year LFC is using the current creditworthiness service from Link Asset Services as a starting point. This method uses credit ratings from all three agencies and a scoring system that incorporates credit default swap rates. It does not give undue prevalence to any one agency's ratings.

The LFC's maximum exposure to credit risk in relation to its investments in banks and building societies cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all of the LFC's deposits, but there was no evidence as at the 31 March 2020 that this was likely to crystallise.

The major element of the LFC's investments are held and managed in the GLA Group Investment Syndicate (GIS), which is jointly controlled by the GLA, syndicate members including LFC through their respective chief financial officers.

The LFC's cash balances averaged £133.61m for the year 2019/20 and attracted interest of £1.23m. The closing investment position on the GIS, as of 31 March 2020, was £66.9m with a Weighted Average Maturity of 72.27 days. Including a sum held on a NatWest Call account

(£4.6m) the total investment position as at 31 March 2020 was £71.5m. Cumulative performance for the year was 0.92% versus the average 3 Month LIBID benchmark of 0.64% (gross outperformance of 0.28%). The performance figure is net of fees.

Note 10 Financial Instruments (continued)

LIQUIDITY RISK

The LFC manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well as through a comprehensive cash flow management system, as required by the CIPFA Code of Practice. This seeks to ensure that cash is available when needed.

The LFC has ready access to borrowings from the money markets to cover any day to day cash flow needed, and also has access to the PWLB, Local Authority and money markets for access to longer term funds. The LFC is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

All sums owing including investments and non-statutory trade debtors, are due to be paid in less than one year. The maturity analysis of financial liabilities is as follows:

31 March 2019	Maturity analysis	31 March 2020
£'000		£'000
8,000	Within 1 year	5,000
5,000	Between 1 and 2 years	3,000
9,000	Between 2 and 5 years	9,500
17,225	Between 5 and 10 years	16,752
29,500	More than 10 years	26,500
68,725	Total	60,725

* All trade and other payables are due to be paid in less than one year and are not shown in the table.

Note 10 Financial Instruments (continued)

REFINANCING AND MATURITY RISK

The LFC maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer-term risk to the LFC relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer term financial liabilities and longer term financial assets.

The approved treasury indicator provides limits for the maturity structure of debt and on investments of greater than one year in duration. These are the key parameters used to address this risk. The LFC approved treasury and investment strategies address the main risks and the GLA treasury management team address the operational risks within the approved parameters.

This includes:

- monitoring the maturity profile of financial liabilities and amending the profile through either new borrowing or the rescheduling of the existing debt
- monitoring the maturity profile of investments to ensure sufficient liquidity is available for the LFC's day to day cash flow needs, and the spread of longer term investments provide stability of maturities and returns in relation to the longer term cash flow needs.

The maturity analysis of borrowing is as follows, with the upper and lower limits for fixed interest rates maturing in each period:

Maturity analysis of fixed rate borrowing	Approved upper limits	Approved lower limits	Actual 31/03/2019	Actual 31/03/2020
Less than 1 year	20%	0%	12%	8%
Between 1 and 2 years	20%	0%	7%	5%
Between 2 and 5 years	50%	0%	13%	16%
Between 5 and 10 years	75%	0%	25%	28%
More than 10 years	90%	25%	43%	44%

Note 10 Financial Instruments (continued)

MARKET RISK

INTEREST RATE RISK

The LFC is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the LFC, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- (i) Borrowings at variable rates – the interest expense charged to the Comprehensive Income and Expenditure Statement will rise
- (ii) Borrowings at fixed rates – the fair value of the borrowing will fall (no impact on revenue balances)
- (iii) Investments at variable rates – the interest income credited to the Comprehensive Income and Expenditure Statement will rise
- (iv) Investments at fixed rates – the fair value of the assets will fall (no impact on revenue balances)

Borrowings are not carried at fair value on the balance sheet, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure.

31 March 2019	Sensitivity analysis	31 March 2020
£'000		£'000
2,005	Increase in interest payable	1,939
(157)	Increase in interest receivable	(1,239)
1,848	Total	700

Note 11 Long Term Borrowing

31 March 2019	Long-term Borrowing	31 March 2020
<i>£'000</i>	<i>The sources are:</i>	<i>£'000</i>
60,725	Public Works Loan Board	55,725
60,725	Total	55,725
	These loans mature as follows:	
5,000	Between 1 and 2 years	3,000
9,000	Between 2 and 5 years	9,500
17,225	Between 5 and 10 years	16,725
6,000	Between 10 and 15 years	3,000
23,500	More than 15 years	23,500
60,725		55,725
543	Add accrued interest	487
61,268	Total	56,212

Note 12 Debtors

SHORT TERM DEBTORS

These are as the illustrated in the table:

31 March 2019	Debtors	31 March 2020
£'000		£'000
21,823	Central government bodies - Home Office	22,714
2,528	Central government bodies - HMRC	2,861
81	Central Government bodies - Other	94
834	Other Local Authorities	656
8,054	Other entities and individuals	8,955
(285)	Less: Impairment Allowance for Doubtful Debts	(445)
33,035	Total	34,835

IMPAIRMENT ALLOWANCE

Following a review of the particular circumstances and profile of the LFC's debtors, the general provision of £285k brought forward from 2018/19 to safeguard against future losses or non-recoveries has been increased, as at 31 March 2020, by £160k to £445k.

The aged debt analysis below shows that £697k (£323k 2018/19) of the total outstanding debt is past its due date for payment. All outstanding debt shown below has been allowed for in the LFC's assessment of bad debt provision. The third party debts are being repaid in instalments.

Aged debt analysis	Greater than 2 Years	1-2 years	120-365 days	90-120 days	60-90 days	30-60 days	Total
	£'000	£'000	£'000	£'000	£'000	£'000	
Sundry debt (ex MFB)	33	45	85	14	219	217	613
Third party claims	6	-	-	-	-	-	6
Metropolitan Fire Brigade (MFB) Act	-	14	-	-	64	-	78
Total	39	59	85	14	283	217	697

Note 13 Cash and Cash equivalents

Cash is represented as cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature in 90 days or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value. In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the LFC's cash management.

31 March 2019	Cash and Cash Equivalents	31 March 2020
£'000		£'000
21	Cash held by the Authority	11
(4,057)	Bank current accounts	(1,796)
113,737	Short term deposits held on demand	71,518
-	Short term deposits with maturity of 3 months or less	-
109,701	Total Cash and Cash Equivalents	69,733

Note 14 Creditors

31 March 2019		31 March 2020
£'000	Creditors	£'000
8,193	Central government bodies - HMRC	8,759
453	Central government bodies - Other	528
738	Other local authorities	1,673
13,076	Other entities and individuals	10,484
3,867	Accumulated Absences	4,683
22,180	Receipts in advance	21,158
48,507	Total Creditors	47,285

Note 15 Provisions

PROVISIONS

Provisions are made where an event has taken place that gives the LFC a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and where a reliable estimate can be made of the amount of the obligation. For instance the LFC may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the LFC becomes aware of the obligation, and are measured at the best estimate at the balance sheet date of the expenditure required.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the LFC settles the obligation.

31 March 2019			Summary of Provisions	31 March 2020		
Current £'000	Long Term £'000	Total £'000		Current £'000	Long Term £'000	Total £'000
1,011	474	1,485	Legal	1,042	338	1,380
6,178	-	6,178	Employees	-	-	-
295	-	295	Pensions	-	-	-
691	1,285	1,976	Motor Insurance	525	1,612	2,137
-	660	660	Property	-	1,003	1,003
75	510	585	MFB Refund	75	510	585
-	146	146	MMI Insurance Levy	-	146	146
8,250	3,075	11,325	Total	1,642	3,609	5,251

Note 16 Usable Reserves

Usable reserves consist of the LFC's general fund and a range of earmarked reserves for specific purposes. Movements in the LFC's usable reserves are detailed in the Movement in Reserves Statement.

Note 17 Unusable Reserves

ACCOUNTING POLICY

The LFC sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

31 March 2019 Restated	Unusable Reserves	31 March 2020
£'000		£'000
(174,324)	Revaluation Reserve	(187,151)
(147,616)	Capital Adjustment Account	(168,052)
6,851,167	Pensions Reserve	6,503,526
3,867	Accumulated Absences Account	4,683
6,533,094	Total Unusable Reserves	6,153,006

Note 17 Unusable Reserves (continued)

REVALUATION RESERVE

The Revaluation Reserve contains the gains made by the LFC arising from increases in the value of its Property, Plant and Equipment and Intangible Assets.

The balance of the Revaluation Reserve is reduced when assets with accumulated gains are:

- Revalued downwards or impaired and the gains are lost
- Used in the provision of services and the gains are consumed through depreciation, or
- Disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2018/19 Restated		Revaluation Reserve	2019/20	
£'000	£'000		£'000	£'000
	(168,427)	Balance as at 1 April		(174,324)
(43,529)		Upward revaluation of assets	(19,082)	
23,946		Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	4,043	
	(19,583)	Surplus or deficit on revaluation of non-current assets not posted to the Surplus or Deficit on the Provision of Services		(15,039)
1,981		Difference between fair value depreciation and historical cost depreciation	2,085	
11,705		Accumulated gains on assets sold or scrapped	127	
	13,686	Amount written off to the Capital Adjustment Account		2,212
	(174,324)	Total Unusable Reserves		(187,151)

Note 17 Unusable Reserves (continued)

CAPITAL ADJUSTMENT ACCOUNT

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the LFC as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the LFC. The Account also contains revaluation gains accumulated on Property, Plant and equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

2018/19 Restated		Capital Adjustment Account	2019/20	
£'000	£'000		£'000	£'000
	(159,517)	Balance at 1 April		(147,616)
21,705		Charges for depreciation and impairment of non current and intangible assets	17,115	
10,889		Amounts of non current assets de-recognised or written off on the disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Account	677	
	32,594			17,7925
(13,313)		Use of Capital Receipts to finance new capital expenditure	(30,430)	
(34)		Capital Expenditure Charged Against The General Fund	-	-
-		Capital grant and contributions credited to the Comprehensive Income and Expenditure Account that have been applied to the capital financing	-	
(84)		Application of grants to capital financing from the Capital Grants unapplied Account	(631)	
(7,262)		Statutory provision for the financing of capital investments charged against the General Fund	(7,167)	
	(20,693)			(38,228)
	(147,616)	Balance at 31 March		(168,052)

Note 17 Unusable Reserves (continued)

PENSIONS RESERVE

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions.

The LFC accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the LFC makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the LFC has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2018/19 £'000	Pensions Reserve	2019/20 £'000
6,418,199	Balance at 1 April	6,851,167
163,533	Actuarial (gains) or losses on pensions assets and liabilities	(459,230)
442,016	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	302,781
(172,581)	Employer's pensions contributions and direct payments to pensioners payable in the Year	(190,592)
6,851,167	Balance at 31 March	6,503,526

Note 17 Unusable Reserves (continued)

ACCUMULATED ABSENCES ACCOUNT

Short-term accumulating compensated absences refers to benefits that employees receive as part of their contract of employment, entitlement to which is built up as they provide services to the LFC. The most significant benefit covered by this heading is holiday pay.

Employees build up entitlement to paid holidays as they work. Under the Code, the cost of providing holidays and similar benefits is required to be recognised when employees render service that increases their entitlement to future compensated absences. As a result, the LFC is required to accrue for any annual leave earned but not taken at 31 March each year.

The Government has issued regulations that mean local authorities are only required to fund holiday pay and similar benefits when they are used, rather than when employees earn the benefits. Amounts are transferred to the Accumulated Absences Account, which is included in Unusable Reserves on the Balance Sheet, until the benefits are used.

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

2018/19		Accumulated Absences Account	2019/20	
£'000	£'000		£'000	£'000
	4,037	Balance as at 1 April		3,867
(4,037)		Settlement or cancellation of accrual made at the end of the preceding year	(3,867)	
3,867		Amounts accrued at the end of the current year	4,683	
	(170)	Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements		816
3,867		Balance as at 31 March		4,683

Note 18 Expenditure and Income Analysed By Nature

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by CIPFA's Best Value Accounting Code of Practice. However decisions about resource allocation are taken by the LFC on the basis of budget reports analysed on a subjective rather than objective format based on available funding through GLA grant. These reports are prepared on a different basis from the accounting policies used in the financial statements. In particular:

- No charges are made in relation to depreciation, revaluation and impairment losses, or amortisation. These are charged to services in the Comprehensive Income and Expenditure Statement. The reports do however include external financing costs, which includes debt charges such as interest costs and Minimum Revenue Provision to reflect the cost of repaying debt.
- The cost of retirement benefits is based on cash flows (payment of employer's pensions contributions) rather than current service cost of benefits accrued in the year as defined by the LFC's actuaries.
- Expenditure on some support services is budgeted for centrally and not charged to directorates.

The LFC receive and approve a budget report in March for the following financial year. During the year they receive quarterly financial and service performance monitoring reports.

2018/19 Restated £'000	Expenditure and Income Analysed by Nature	2019/20 £'000
609,056	Employee Benefits Expenditure	486,644
34,439	Premises	36,928
15,449	Transport	16,645
29,977	Supplies and Services	29,248
2,207	Third Party Payments	1,871
5,026	Interest Payments	4,749
23,687	Depreciation and Impairment	19,328
719,841	Total expenditure	595,413
(39,573)	Fees, charges and other service income	(43,497)
(861)	Interest and investment income	(1,239)
(20,006)	Gain on disposal of non-current assets	(385)
(13,753)	Government grants and contributions	(35,865)
(398,470)	GLA Funding	(392,305)
(472,663)	Total income	(473,291)
247,178	Surplus or Deficit on the Provision of Services	122,122

The table shows the Deficit on the Provision of Service in a subjective format as presented in end of year outturn management reports. Management reports are available to view on the LFC's website.

Note 18 Expenditure and Income Analysed By Nature (continued)

EXPENDITURE AND FUNDING ANALYSIS

The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources by the LFC in comparison with those resources consumed or earned by the LFC in accordance with generally accepted accounting practices.

Expenditure and Funding Analysis	2019/20		
	Expenditure chargeable to general fund	Adjustments between funding and accounting basis	Net Expenditure in CIES Statement
	£'000	£'000	£'000
Firefighting and rescue operations, community fire safety, emergency planning and civil defence	425,510	(84,582)	340,928
Cost of services	425,510	(84,582)	340,928
Other income and expenditure	(428,167)	210,374	(217,793)
(Surplus) or Deficit on Provision of Services	(2,657)	125,792	123,135
Opening General Fund Balance			(75,434)
(Surplus) or Deficit on Provision of Services			(2,657)
Closing General Fund Balance			(78,091)

Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

Adjustments from the General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts	2019/20		
	Adjustment for capital purposes	Net change for the pensions adjustment	Adjustments between funding and accounting basis
	£'000	£'000	£'000
Firefighting and rescue operations, community fire safety, emergency planning and civil defence	(29,810)	(54,772)	(84,582)
Cost of services	(29,810)	(54,772)	(84,582)
Other income and expenditure from the Expenditure and Funding Analysis	42,597	167,777	210,374
Difference between General Fund surplus or deficit and the Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services	12,787	113,005	125,792

Note 18 Expenditure and Income Analysed By Nature (continued)

The following table provides comparative figures for 2018/19:

Expenditure and Funding Analysis	2018/19		
	Expenditure chargeable to general fund	Adjustments between funding and accounting basis	Net Expenditure in CIES Statement
	£'000	£'000	£'000
Firefighting and rescue operations, community fire safety, emergency planning and civil defence	393,752	99,930	493,682
Cost of services	393,752	99,930	493,682
Other income and expenditure	(415,296)	167,779	(247,517)
(Surplus) or Deficit on Provision of Services	(21,544)	267,709	246,165
Opening General Fund Balance			(53,890)
(Surplus) or Deficit on Provision of Services			(21,544)
Closing General Fund Balance			(75,434)

Adjustments from the General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts	2018/19		
	Adjustment for capital purposes	Net change for the pensions adjustment	Adjustments between funding and accounting basis
	£'000	£'000	£'000
Firefighting and rescue operations, community fire safety, emergency planning and civil defence	(6,406)	106,336	99,930
Cost of services	(6,406)	106,336	99,930
Other income and expenditure from the Expenditure and Funding Analysis	4,850	162,929	167,779
Difference between General Fund surplus or deficit and the Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services	(1,556)	269,265	267,709

Note 19 Members Allowances

The Policing and Crime Act 2017 received Royal Assent 31 January 2017. The Act changed the governance arrangements for the fire and rescue service in London by abolishing the London Fire and Emergency Planning Authority (LFEPA) and creating the London Fire Commissioner (LFC) as a corporation sole and the fire authority for Greater London, discharging the functions described by the Fire and Rescue Services Act 2004. A new London Fire Commissioner (LFC) has been appointed by the Mayor of London. Accordingly, London's fire authority does not have any directly paid elected members.

Under the arrangements, the Mayor has the power to give directions and guidance to the London Fire Commissioner relating to the exercise of their functions. The London Fire Commissioner's appointed statutory deputy is the Deputy Commissioner and Director of Operations. The Mayor has also appointed a Deputy Mayor for Fire and Resilience to exercise some function of the Mayor relating to fire and rescue. The governance changes arising from the Act came into effect on 1 April 2018.

Note 20 Officer Remuneration (continued)

Note 20 Officer Remuneration

SENIOR OFFICERS

Senior officers are defined by the CIPFA Code as those officers whose salary/remuneration is £150k or more, and those whose salary is £50k or more and who meet the criteria of statutory chief officers as defined by Section 2(6) of the Local Government and Housing Act 1989, as amended, and their direct reports. The remuneration paid to the LFC's senior officers is as follows:

London Fire Commissioner and Corporation Sole – Office Holder

2019/20 Post title and Name	Period	Remuneration (including fees and allowances) £	Expense Allowances £	Compensation on loss of office £	Other Compensation payments £	Total Remuneration (excluding pensions) £	Pension Contributions £	Total Remuneration (including pensions) £
London Fire Commissioner - Office Holder and Corporation Sole Dany Cotton	01/04/19 – 31/12/20	171,856	-	54,385	-	226,241	44,796	271,037
London Fire Commissioner - Office Holder and Corporation Sole Andy Roe	01/01/20 – 31/03/20	51,510	32	-	-	51,542	14,835	66,377

Note 20 Officer Remuneration (continued)

Senior Officers

2019/20 Post title and Name	Period	Salary (including fees and allowances) £	Expense Allowances £	Compensation for Loss of Office £	Total Remuneration (excluding pensions) £	Pension Contributions £	Total Remuneration (including pensions) £
Directors							
Director of Corporate Services and S127 Officer Sue Budden	01/04/19 – 31/03/20	177,927	332	-	178,259	24,447	202,706
Deputy Commissioner, Director of Operations Andy Roe	04/11/19 – 31/12/19	22,418	-	-	22,418	6,456	28,874
Deputy Commissioner, Director of Safety & Assurance Richard Mills	15/04/19 – 31/03/20	139,582	249	-	139,831	19,478	159,309
Deputy Commissioner, Director of Operations Tom George	01/04/19 – 02/11/19	96,982	188	-	97,170	27,221	124,391
Deputy Commissioner, Director of Safety & Assurance Steve Apter	01/04/19 – 14/04/19	5,943	-	-	5,943	2,217	8,160

Note 20 Officer Remuneration (continued)

2018/19 Post title and Name	Remuneration (including fees and allowances) £	Expense Allowances £	Other Compensation payments £	Total Remuneration (excluding pensions) £	Pension Contributions £	Total Remuneration (including pensions) £
London Fire Commissioner - Office Holder and Corporation Sole Dany Cotton	202,000	-	-	202,000	31,959	233,959

2018/19 Post title and Name	Salary (including fees and allowances) £	Expense Allowances £	Compensation for Loss of Office £	Total Remuneration (excluding pensions) £	Pension Contributions £	Total Remuneration (including pensions) £
Directors						
Deputy Commissioner, Director of Operations Tom George	152,795	228	-	153,023	22,514	175,537
Deputy Commissioner, Director of Safety & Assurance Steve Apter	150,581	322	-	150,903	32,676	183,579
Director of Corporate Services and S127 Officer Sue Budden	174,435	670	-	175,105	23,967	199,072
General Counsel Miles Smith*	190,377	-	-	190,377	-	190,377

*The General Counsel Officer was retained by the LFC on an interim basis via an agency arrangement and as such was not salaried.

Note 20 Officer Remuneration (continued)**EMPLOYEES WHOSE REMUNERATION
(EXCLUDING EMPLOYER'S PENSION
CONTRIBUTIONS) WAS £50K OR HIGHER**

The number of employees shown in each band in the table above do not include those senior employees whose remuneration is shown individually in the table:

2018/19 No.	Salary Range	2019/20 No.
163	£50,000 - £54,999	294
79	£55,000 - £59,999	109
83	£60,000 - £64,999	80
70	£65,000 - £69,999	80
51	£70,000 - £74,999	63
25	£75,000 - £79,999	32
18	£80,000 - £84,999	21
15	£85,000 - £89,999	16
7	£90,000 - £94,999	5
4	£95,000 - £99,999	8
1	£100,000 - £104,999	1
1	£105,000 - £109,999	1
1	£110,000 - £114,999	2
1	£115,000 - £119,999	0
1	£120,000 - £124,999	1
4	£125,000 - £129,999	1
2	£130,000 - £134,999	2
0	£135,000 - £139,999	2
0	£140,000 - £144,999	1

Note 21 Audit Fees

The LFC has incurred the following costs in relation to the audit of the Statement of Accounts and statutory inspections provided by the LFC's external auditors, Ernst and Young (EY)

2018/19	Audit Fees	2019/20
£'000		£'000
58	Fees payable to appointed Auditor for External Audit services	99
-	Refund audit fees from PSAA	(6)
58	Total	93

Note 22 Grant Income

GOVERNMENT GRANTS AND CONTRIBUTIONS ACCOUNTING POLICY

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the LFC when there is reasonable assurance that:

- The LFC will comply with the conditions attached to the payments, and
- The grants/contributions will be received.

Amounts recognised as due to the LFC are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ring-fenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

Note 22 Grants (continued)

The LFC credited grants, contributions and donations to the Comprehensive Income and Expenditure Statement in 2019/20 as shown in the table.

The grants received by the LFC are non-ring fenced and therefore these are unconditional. The 2019/20 £392.3m GLA grant shown in the table is comprised of two elements, grant funding in the form of Retained Business rates £233.2m and GLA Precepts £159.1m.

**The Apprenticeship Levy Grant is a not a cash transaction - this is a notional transaction which is offset by notional expenditure to reflect the use of the Apprenticeship Levy Grant from the Digital Account by LFC's external training provider Babcock.*

2018/19 £'000	Credited to Taxation and Non-Specific Grant Income	Source of Funding	2019/20 £'000
398,470	GLA Grant	Greater London Authority	392,305
3,732	PFI Grant	Home Office	3,732
881	Contributions to capital	The Metropolitan Masonic Charity	1
403,083	Total		396,038
	Credited to services		
-	Fire Pensions Grant	Home Office	21,732
3,754	Fire Control Grant	Home Office	3,059
3,457	New Dimensions & USAR Grant	Home Office	3,457
2,275	Emergency Services Mobile Communications Programme (ESMCP)	Home Office	-
451	New Risks grant	Home Office	217
81	Marauding Terrorist Fire-arms Attack	Home Office	-
260	NFCC Building Safety Programme	Home Office	500
691	Fire Safety Grant	Home Office	-
21	Commissioners Secretariat Staff Agency Grant	Home Office	-
1,500	National Operational Guidance	Home Office	-
-	Local Resilience Fund	Home Office	84
-	CPO Grants	Home Office	786
-	Mass Fatalities Regional Capacity	Home Office	32
-	Local Resilience Forum	Ministry of Housing Communities and Local Government (MHCLG)	76
250	National Operational Guidance	National Fire Chiefs Council	-
-	Sustainable Development Grant (Hytime)	Department for Transport (Innovate UK / TEC Strategy Board)	12
267	Apprentice Grant*	HM Revenue and Customs	2,177
71	Access to work	Department of Work and Pensions	-
16	Hydrogen Truck Implementation	Innovate UK (formerly Technology Strategy Board)	-
13,094	Revenue Grant Income		32,132
2,422	Revenue Contributions Received		-
15,516	Total		32,132

Note 23 Related Party Transactions

MAYOR OF LONDON AND THE GREATER LONDON AUTHORITY (GLA)

The London Fire Brigade is run by the London Fire Commissioner, a corporation sole and the fire and rescue authority for London and is one of the five GLA functional bodies.

The Policing and Crime Act was enacted on 31 January 2017. The Act abolished the LFEPA, and provided for the Mayor of London to take responsibility for fire and rescue services in London. The functions sit within existing Greater London Authority structures, with a Deputy Mayor for Fire and Resilience, a statutory "London Fire Commissioner" and a new Committee of the London Assembly, which provides scrutiny. All Assets, Liabilities and Resources of the LFEPA transferred to the London Fire Commissioner under statute on 1 April 2018.

The Mayor sets and provides the budget for LFC and provides grant funding to support it.

CENTRAL GOVERNMENT

The LFC has relations with and obtains grant funding from Central Government departments. In particular the Home Office has significant influence over the general operations of the LFC – it is responsible for providing the statutory framework within which the LFC operates and provides the majority of its funding via the GLA in the form of various grants. As at 31st March 2020, sums due to and from central government departments are shown in Notes 12 and 14. Grants received from government departments are set out in Note 22.

MEMBERS/OFFICERS

The LFC has direct control over the LFC's financial and operating policies. As of 2018/19 member allowances are no longer paid as detailed in Note 19.

A number of LFC officers were members of the London Fire Brigade Welfare Fund Executive Council. One senior officer is an unpaid Director of the LFB Enterprises Ltd, the wholly owned trading company.

All LFC officers including senior management except The Fire Commissioner have declared that during the year they, or their close relations or members of the same household

had not undertaken any declarable transactions neither with related parties nor with the LFC.

The former London Fire Commissioner, Dany Cotton, made a declaration of being the Chair of the Executive Committee, Women in the Fire Service UK, this organisation received payments from LFC during the 2019/20 financial year of £19.8k. No further declarations were made.

This disclosure note has been prepared on the basis of specific declarations obtained in April 2020, in respect of related party transactions. The LFC has prepared this disclosure in accordance with its current interpretation and understanding of CIPFA's Code of Practice on Local Authority Accounting in the UK. The Code's provisions are based on International Accounting Standard 24 (IAS24).

Note 24 Capital Expenditure and Capital Financing

In 2019/20, total spending on the capital programme for tangible and intangible assets was £31.1m. The spend included the rebuilding and modernising of fire stations and other buildings (4.1m), upgrading ICT equipment (£0.2m) and the purchase of fleet vehicles and equipment (£21.6m). Capital expenditure on LFC assets (£31.1m) is to be financed in accordance with the Prudential Code, Government capital grant (£0.6m), and Capital receipts (£30.5m)

The table shows the movement in the LFC's Capital Financing Requirement (CFR) showing expenditure in year and sources of funding applied.

As at 31st March 2020 the LFC has committed a total of £1.6m to future capital works and purchases.

The capital programme approved by LFC on 3 April 2020 (LFC-0324y-D) included a total forecast capital spend of £35.7m in 2020/21, £46.2m in 2021/22 and £22.7m in 2021/22.

2018/19 £'000	Capital Expenditure and Financing	2019/20 £'000
164,457	Opening Capital Financing Requirement	157,195
11,417	Tangible Operational Assets	17,391
1,550	Tangible Non Operational Assets	13,201
465	Intangible Assets	469
	Sources of finance	
(13,398)	Government grants and other contributions	(31,061)
(34)	Sums set aside from Revenue to Fund Capital Expenditure	
(7,262)	Minimum Revenue Provision	(7,167)
	Other Movements	
157,195	Closing Capital Financing Requirement	150,028
	Explanation of movements in year	
-	Other long term liability PFI and finance lease	-
-	Borrowing from PWLB & Local Authorities in year	-
(7,262)	Increase/(decrease) in underlying need to borrow	(7,167)
	Other movements	
(7,262)	Increase/(decrease) in Capital Financing Requirement	(7,167)

Note 25 Other Long Term Liabilities

Other long term liabilities shown in the balance sheet comprise of the long term elements of the vehicle PFI and Merton Control Finance lease, with deferred credits and the pensions liability, details of which are shown in the notes that follow.

31 March 2019	Other Long Term Liabilities	31 March 2020	Note
£'000		£'000	
45,622	Long Term PFI Properties	44,285	26
18,425	Long Term Finance Leases	18,425	26
2,939	Deferred Credit	2,592	
6,851,166	Pensions Liability	6,503,526	28
6,918,152	Total	6,568,828	

Note 26 Service Concession Arrangements, Finance and Operating Leases

LEASES

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant and equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

THE LFC AS A LESSEE FINANCE LEASES

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the LFC are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- A charge for the acquisition of the interest in the property, plant or equipment - applied to write down the lease liability, and
- A finance charge (debited to the Financing and Investment Income and Expenditure in the Comprehensive Income and Expenditure Statement).

Property, plant and equipment recognised under finance leases is accounted for using the policies applied generally to such assets,

subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the LFC at the end of the lease period).

The LFC is not required to raise funding to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

Note 26 Service Concession Arrangements, Finance and Operating Leases (continued)

PRIVATE FINANCE INITIATIVE (PFI) AND SIMILAR CONTRACTS

PROPERTY PFI SCHEME

The LFC has entered into a PFI agreement with Blue3 (London) Ltd to design, build, finance and maintain nine new fire stations. The PFI project will see the Brigade receive £51.5m index linked from Central Government over the contract period. The new fire stations were opened at Dagenham, Dockhead, Leytonstone, Mitcham, Old Kent Road, Orpington, Plaistow, Purley and Shadwell. Eight of the stations were completely re-built on their existing sites and one station, Mitcham, was built on a new site.

PFI provides a way of funding major capital investments, without the public purse having to find all the cost up front. The £51.5m is extra money for the Brigade which is index linked to cover for inflation and is payable over a twenty-five year period.

The LFC will carry the assets used under the contract on its Balance Sheet as part of Property, Plant and Equipment. As Non-current assets recognised on the Balance Sheet they will be depreciated in the same way as property, plant and equipment owned by the LFC.

The contract runs for a period of 25 years and in return the Brigade will pay a regular charge on the property, known as the Unitary Charge.

Once the agreed repayment period ends, the fire station buildings will be returned to the Brigade in a pre-agreed and acceptable condition, although the buildings always remain the Brigade's property.

The amounts paid under the PFI finance lease in 2019/20 and 2018/19 is shown below:

Finance Lease Property PFI	Unitary Charge £'000	Deferred liability £'000	Income & Expenditure Account £'000
Opening balance as at 1 Apr 2018	-	48,103	-
New finance lease liability in year	-	-	-
Principal sum paid in year	1,213	(1,213)	-
Interest	3,195	-	3,195
Contingent rentals	41	-	41
Operational expenses	1,151	-	1,151
Balance as at 31 March 2019	5,600	46,890	4,387
Opening balance as at 1 Apr 2019	-	46,890	-
New finance lease liability in year	-	-	-
Principal sum paid in year	1,268	(1,268)	-
Interest	3,114	-	3,114
Contingent rentals	49	-	49
Operational expenses	1,208	-	1,208
Balance as at 31 March 2020	5,638	45,622	4,371

Note 26 Service Concession Arrangements, Finance and Operating Leases (continued)

The table below shows the forecast future payments due under the property PFI arrangement.

PFI Property Future Liabilities	Within 1 Year	Within 2 to 5 Years	Within 6 to 10 Years	Within 11 to 15 Years	Within 16 to 20 Years	Within 21 to 25 Years
	£'000	£'000	£'000	£'000	£'000	£'000
Lease rental liabilities	1,337	5,958	8,141	10,869	15,911	3,406
Operating Costs	1,259	5,765	10,357	12,127	12,600	2,004
Interest Costs	3,027	11,168	11,604	8,582	4,195	164
Contingent Rentals	58	263	(99)	(253)	116	165
Total	5,681	23,154	30,003	31,325	32,822	5,739

Comparative Figures for 2018/19:

PFI Property Future Liabilities	Within 1 Year	Within 2 to 5 Years	Within 6 to 10 Years	Within 11 to 15 Years	Within 16 to 20 Years	Within 21 to 25 Years
	£'000	£'000	£'000	£'000	£'000	£'000
Lease rental liabilities	1,268	5,712	8,023	10,035	14,912	6,940
Operating Costs	1,208	5,455	9,547	12,058	12,256	4,796
Interest Costs	3,114	11,555	12,141	9,267	5,206	571
Contingent Rentals	49	257	46	(312)	134	125
Total	5,639	22,979	29,757	31,048	32,508	12,432

Note 26 Service Concession Arrangements, Finance and Operating Leases (continued)

FINANCE LEASES

The LFC holds two finance leases as at 31st March 2020, one is for its control centre at Merton and the other is for the nine fire stations being provided under the PFI contract.

The LFC entered into a 25 year finance lease arrangement for the provision of its control function at Merton in March 2011 (currently valued on the balance sheet at £14.4m). The building became operational in February 2012, when control functions transferred from the LFC's site at 2 Greenwich View to Merton. Lease payments of £2,955k were paid during 2019/20. The table below shows the future payments under the lease agreement.

Total value of minimum lease payments as at 31/03/2019 £'000	Present value of minimum lease payments as at 31/03/2019 £'000	Merton Control Centre Finance Lease	Total value of minimum lease payments as at 31/03/2020 £'000	Present value of minimum lease payments as at 31/03/2020 £'000
2,923	776	Not later than one year	2,955	665
12,875	2,282	Later than one year and no later than five years	13,227	2,000
41,961	2,342	Later than five years	38,655	1,959
57,759	5,400	Total	54,837	4,624

Total value of minimum lease payments as at 31/03/2019 £'000	Present value of minimum lease payments as at 31/03/2019 £'000	PFI Property Finance Lease	Total value of minimum lease payments as at 31/03/2020 £'000	Present value of minimum lease payments as at 31/03/2020 £'000
4,381	4,381	Not later than one year	4,364	4,082
17,267	14,664	Later than one year and no later than five years	17,126	13,607
67,096	29,861	Later than five years	62,872	26,835
88,744	48,906	Total	84,362	44,524

Note 26 Service Concession Arrangements, Finance and Operating Leases (continued)

OPERATING LEASES

THE LFC AS A LESSEE

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefiting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (i.e. there is a rent free period at the commencement of the lease).

Note 26 Service Concession Arrangements, Finance and Operating Leases (continued)

OPERATING LEASES AND LIABILITIES

The following table shows a breakdown of the LFC's current operating leases as at 31 March 2020 with future sums committed.

The future minimum lease payments payable under non-cancellable leases in future years are:

THE LFC AS A LESSOR

Where the LFC grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (i.e. there is a premium paid at the commencement of the lease). Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and are charged as an expense over the lease term on the same basis as rental income.

The following table shows a breakdown of the LFC's current operating leases as at 31 March 2020 with future sums committed.

The future minimum lease payments payable under non-cancellable leases in future years are:

Land and Buildings	Vehicles, Plant and Equipment	Operating lease payments	Land and Buildings	Vehicles, Plant and Equipment
As at 31/03/2019	As at 31/03/2019		As at 31/03/2020	As at 31/03/2020
£'000	£'000		£'000	£'000
5,129	3,657	Not later than one year	5,239	3,620
20,406	9,574	Later than one year and no later than five years	19,973	9,497
22,813	3,401	Later than five years	13,519	3,401
48,348	16,632	Total	38,731	16,518

The Authority had no subleases or contingent rents during the reporting period.

Note 27 Termination Benefits

ACCOUNTING POLICY

Termination benefits are amounts payable as a result of a decision by the LFC to terminate an employee's employment before the normal retirement date or an employee's decision to accept voluntary redundancy. They are charged on an accruals basis to the appropriate service in the Comprehensive Income and Expenditure Statement when the LFC is demonstrably committed either to the termination of the employment of an employee or group of employees, or to making an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the LFC to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

The LFC terminated the contracts of three employees in 2019/20, incurring liabilities of £0.2m.

Exit package cost band	Number of compulsory redundancies		Number of other agreed departures		Total number of exit packages		Total cost of exit packages in each band	
	2018/19 No.	2019/20 No.	2018/19 No.	2019/20 No.	2018/19 No.	2019/20 No.	2018/19 £'000	2019/20 £'000
0 - 20	-	-	2	0	2	0	12	0
20 - 40	-	-	2	1	2	1	63	39
40 - 60	-	-	-	1	-	1	-	47
60 - 80	-	-	1	1	1	1	66	71
80 - 100	-	-	1	0	1	0	90	0
100 - 150	-	-	-	0	-	0	-	0
Over 150	-	-	-	0	-	0	-	0
Total	-	-	6	3	6	3	231	157

Note 28 Pensions

Defined Benefit Pension Schemes

POST EMPLOYMENT BENEFITS – ACCOUNTING POLICY

Post-employment benefits can include pensions, life insurance or medical care. Postemployment benefit plans are classified as either defined contribution plans or defined benefit plans. The LFC has no post-employment benefit plans other than pensions.

Pensions are provided for all full-time employees under the requirements of statutory regulations. In certain circumstances these regulations extend to cover part-time employees. The schemes in operation are:

- **THE 1992 FIREFIGHTERS' PENSION SCHEME, THE 2006 FIREFIGHTERS PENSION SCHEME, AND THE 2015 FIREFIGHTERS PENSION SCHEME:**

These are unfunded schemes, which are administered by the LFC in accordance with regulations initially laid down by the Department for Communities and Local Government (CLG), now the responsibility of the Home Office. These schemes are administered under a shared service

arrangement with the London Pension Fund Authority (LPFA), now subcontracted to the Local Pensions Partnership (LLP) on behalf of the LFC. For such schemes as there are no investment assets, IAS 19 requires recognition of the liability and pension reserve in the Balance Sheet and transactions in the Comprehensive Income and Expenditure Statement for movements in the liability and reserve. The last actuarial review for IAS 19 purposes was dated April 2018.

- **LOCAL PENSION GOVERNMENT PENSION SCHEME (LGPS):**

This scheme is funded by employer and employee contributions to the LPFA, with administration and investment management services provided through LLP. The scheme provides members with defined benefits related to pay and service. The contribution rate is determined by the LPFA with advice from the fund's Actuary, based on triennial actuarial valuations, the last review, impacting on 2019/20, being at 31 March 2013. Under Pension Fund Regulations, contribution rates are set to meet all of the overall liabilities of the Fund. The last actuarial review for IAS 19 purposes was dated April 2019.

Post employment benefits have been included in the LFC's accounts to comply with accounting standard IAS19 - Employee Benefits. The International Accounting Standards Board (IASB) issued a new version of IAS19 in June 2011. This revised standard applies to financial years starting on or after 1 January 2013.

Consequently, the following tables and disclosures have been presented in the revised formats as required by the CIPFA Code of Practice on Local Authority Accounting 2019/20.

Note 28 Pensions (continued)

ACTUARIAL FIGURES ARE INCLUDED IN THE AUTHORITY'S ACCOUNTS ON THE FOLLOWING BASIS:

Liabilities are discounted to their value at current prices, using a discount rate based on the indicative rate of return on a high quality corporate bond.

The assets of the Fund (LGPS only) attributable to the LFC are included in the Balance Sheet at their fair value:

- Quoted securities – current bid price
- Unquoted securities – professional estimate
- Unitised securities – current bid price
- Property – market value

The change in the net pensions liability is analysed into seven components, being:

- Current service cost – the increase in liabilities as a result of years of service earned this year allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked
- Past service cost – the increase in liabilities arising from current year decisions whose effect relates to years of service earned in

earlier years – debited to the Surplus or Deficit on Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs

- Interest cost – the expected increase in the present value of liabilities during the year as they move one year closer to being paid – debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
- Expected return on assets (LGPS only) – the annual investment return on the fund assets attributable to the LFC, based on an average of the expected long term return – charged to the Pension Reserve as Other Comprehensive Income and Expenditure.
- Gains/losses on settlements and curtailments – the result of actions to relieve the LFC of liabilities or events that reduce the expected future service or accrual of benefits of employees – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs
- Actuarial gains and losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have

updated their assumptions – debited to Pensions Reserve

- Contributions paid to the Fund - cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the LFC to the pension fund in the year or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any amounts payable to the fund but unpaid at the year-end. The negative balance that arises on the Pension Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

MCCLLOUD/SARGEANT JUDGEMENT

Allowance has been made for the potential impact of the McCloud / Sargeant judgement.

Note 28 Pensions (continued)

TRANSACTIONS RELATING TO POST-EMPLOYMENT BENEFITS

The LFC recognises the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However the charge the LFC is required to make against council tax funding is based on the cash payable in the year, so the real cost of post employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund via the Movement in Reserves Statement during the year.

The firefighter pension actuary figures shown in the following tables are the combined figures for the 1992, 2006 and 2015 schemes.

Local Government Pension Scheme	Firefighter's Pension Schemes	Comprehensive Income and Expenditure Statement		Local Government Pension Scheme	Firefighter's Pension Schemes
2018/19 £'000	2018/19 £'000	Cost of Services		2019/20 £'000	2019/20 £'000
12,458	80,200	Current Service cost		13,328	123,700
4,229	182,200	Past service costs/(gain)		-	(2,000)
		Financing and Investment Income and Expenditure			
5,995	156,500	Net Interest expense		5,379	161,930
434		Administrating expenses		468	
23,116	418,900	Total post-employment benefit charged to the Surplus or Deficit on the Provision of Services		19,151	283,630
		Other post-employment benefits charged to the Surplus or Deficit on the Provision of Services			
		Re-measurement of the net defined benefit liability comprising:			
(21,195)		• Return on plan assets (excluding the amount included in the net interest expense)		12,685	
(24,868)		• Actuarial (gains) and losses arising on changes in demographic assumptions		5,964	(208,220)
19,646	178,930	• Actuarial (gains) and losses arising on changes in financial assumptions		(53,032)	(188,320)
-	11,020	Experience (gains) and losses on defined benefit obligation		(1,314)	(32,350)
-	-	Other		4,757	
(3,301)	608,850	Total post-employment benefit charged to the Comprehensive Income and Expenditure Statement		(11,789)	(145,260)
		Movement in Reserves Statement			
(23,116)	(418,900)	• Reversal of net charges made to the Surplus or Deficit for the Provision of Services for post-employment benefits in accordance with the Code		(19,151)	(283,630)
9,866	161,650	Employers' contributions payable to scheme		11,084	178,560
1,065		Benefits paid directly to beneficiaries		948	
(12,185)	(257,250)	Actual amount charged against the General Fund Balance for pensions in the year.		(7,119)	(105,070)

Note 28 Pensions (continued)

The service cost for firefighters and support staff has been allocated to the Comprehensive Income and Expenditure Statement based on individual levels of staff pensionable pay for the year. Details of the LFC's accrued liability in respect of both the firefighters' and the Local Government Pension Schemes are given below. Further information in respect of the Local Government Pension Scheme can be found in the Pension Fund's Annual Report, which is available upon request from:

Local Pensions Partnership
2nd Floor
169 Union Street
London SE1 0LL

LGPS Number	FPS Number	Membership of Schemes	LGPS Number	FPS Number
2018/19*	2018/19		2019/20	2019/20
813	4,417	Actives	854	4,417
742	1,057	Deferred Pensioners	721	1,057
1,341	8,485	Pensioners**	1,435	8,485
309	-	Unfunded Pensioners	282	-

*2018/19 figures are the same as 2016/17 as these are only updated when an actuarial revaluation takes place.

** Includes injury pensioners

LGPS Average Age	FPS Average Age	Membership of Schemes	LGPS Average Age	FPS Average Age
2018/19*	2018/19		2019/20	2019/20
48	81	Actives	48	81
49	85	Deferred Pensioners	49	85
71	119	Pensioners	71	119
73	-	Unfunded Pensioners	75	-
-	117	Injury Pensioners	-	117

*2018/19 figures are the same as 2016/17 as these are only updated when an actuarial revaluation takes place.

Note 28 Pensions (continued)

Retirement Benefits

In accordance with the requirements of IAS19 the LFC has to disclose its share of assets and liabilities related to pension schemes for its employees. As explained above the LFC participates in three firefighter schemes, which are unfunded, and the Local Government Pension Scheme for other employees, which is administered by the Local Pensions Partnership (LPP) on behalf of the LPFA. In addition the LFC has made arrangements for the payment of added years to certain retired employees outside the provisions of the schemes.

The amount included in the Balance Sheet arising from the LFC's obligation in respect of its defined benefit plans is as follows:

Local Government Pension Scheme As at 31 March 2019 £'000	Firefighter's Pension Schemes As at 31 March 2019 £'000	LFC Pensions Obligations	Local Government Pension Scheme As at 31 March 2020 £'000	Firefighter's Pension Schemes As at 31 March 2020 £'000
565,247	-	Present value of the defined benefit obligation	534,149	-
(359,664)	-	Fair Value of plan assets	(347,143)	-
205,583	-	Net	187,006	-
20,544	6,625,040	Present value of the unfunded obligation	15,300	6,301,220
226,127	6,625,040	Net liability arising from defined benefit obligation	202,306	6,301,220

Note 28 Pensions (continued)

RECONCILIATION OF THE MOVEMENTS IN THE FAIR VALUE OF ASSETS SCHEME (PLAN)

Local Government Pension Scheme 2018/19 £'000	London Fire Commissioner Asset Scheme	Local Government Pension Scheme 2019/20 £'000
334,227	Opening fair value of scheme assets	359,664
8,475	Interest Income	8,737
	Re-measurement gain/(loss)	
21,195	• The return on plan assets excluding the amount included in the net interest expense	(12,685)
-	• Other	(4,757)
10,931	Contributions from employer	12,032
2,782	Contributions from employees into the scheme	2,906
(17,512)	Benefits paid	(16,977)
-	Settlement prices received/(paid)	(1,309)
(434)	Other	(468)
359,664	Closing fair value of scheme assets	347,143

Note 28 Pensions (continued)

RECONCILIATION OF PRESENT VALUE OF THE SCHEME LIABILITIES (DEFINED BENEFIT OBLIGATION)

Funded Liabilities Local Government Pension Scheme	Unfunded Liabilities Firefighter's Pension Schemes		Funded Liabilities Local Government Pension Scheme	Unfunded Liabilities Firefighter's Pension Schemes
2018/19	2018/19		2019/20	2019/20
£'000	£'000		£'000	£'000
574,586	6,177,840	Opening Balance at 1 April	585,791	6,625,040
12,458	80,200	Current Service cost	13,328	123,700
14,470	156,500	Interest costs	14,116	161,930
2,782	21,450	Contributions from scheme participants	2,906	20,980
		Re-measurement (gains) and losses:		
(24,868)	-	• Actuarial gains/losses arising from changes in demographic assumptions	5,964	(208,220)
19,646	178,930	• Actuarial gains/losses arising from changes in financial assumptions	(53,032)	(188,320)
-	11,020	• Experience loss/(gain) on defined benefit obligation	(1,314)	(32,350)
(1,065)	-	Unfunded pension payments	(948)	
4,229	182,200	Past service cost	-	(2,000)
(16,447)	(183,100)	Benefits paid	(16,029)	(199,540)
-	-	Liabilities extinguished on settlements	(1,333)	
585,791	6,625,040	Closing balance at 31 March	549,449	6,301,220

Note 28 Pensions (continued)

LOCAL GOVERNMENT PENSION SCHEME ASSETS COMPRISED:

As at 31 March 2019 £'000	Fair Value of Fund Assets	As at 31 March 2020 £'000
	Equities - Segregated	
4,604	Basic Materials	4,513
8,632	Communications	8,331
39,743	Consumer	40,964
5,611	Energy/Utilities	4,860
19,422	Financial	17,010
18,810	Industrial	16,663
24,026	Technology	22,911
5,143	Real Estate	4,513
11,977	Health Care	9,720
-	Fixed income and other	347
8,452	Investment funds/unit trusts	9,373
2,733	Synthetic Equity (Futures)	4,513
27,442	Credit	27,077
16,329	Fixed Income	17,357
47,906	Investment/Hedge funds & unit trusts	44,782
35,247	Private Equity	33,673
20,645	LDI	17,704
32,298	Government	34,367
20,393	Infrastructure	25,341
9,927	Cash	5,554
288	Currency Hedge (Forward)	(2,430)
36	BlackRock DDG	-
359,664	Total	347,143

Note 28 Pensions (continued)

RATE OF RETURN ON FUND ASSETS

Based on the above the LFC's share of Fund assets is approximately 6%

Based on a bid value to bid value basis the actuary has estimated that the return on the LGPS fund assets for the year to 31 March 2020 to be -1%. The actual return on the Fund assets over the year may be different.

BASIS FOR ESTIMATING ASSETS AND LIABILITIES

The Firefighter pension schemes have been valued by the Government Actuary's Department and the LGPS fund liabilities have been valued by Barnett Waddingham.

VALUATION METHOD

For both the LGPS and Firefighters' schemes liabilities have been assessed on an actuarial basis using the projected unit credit method, i.e. an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc.

The main assumptions used in the calculations are as per the financial assumptions to follow.

Note 28 Pensions (continued)

FINANCIAL ASSUMPTIONS

The financial assumptions used for the purposes of the IAS19 calculations are as follows:

These assumptions are set with reference to market conditions as at 31 March 2020.

Local Government Pension Scheme	Firefighter Pension Scheme	Assumptions as at	Local Government Pension Scheme	Firefighter Pension Scheme
31/03/2019	31/03/2019		31/03/2020	31/03/2020
2.40%	2.35%	CPI increases	1.90%	2.00%
3.90%	4.35%	Salary increases	2.90%	4.00%
2.40%	2.35%	Pensions increase	1.90%	2.00%
2.40%	2.45%	Discount rate	2.35%	2.25%

Note 28 Pensions (continued)

ACTUAL AND FUTURE EMPLOYERS CONTRIBUTION RATES

In 2019/20 the LFC made an additional employer contribution payment of £1,131k to the LGPS fund to reduce the LGPS pension deficit. That payment in 2019/20 was in addition to a £1,016k payment in 2018/19, and a £908k payment in 2017/18 by LFEPA. Together these payments have resulted in ongoing savings from 2020/21 against the LFC's past service deficit payments.

The projected future contribution rates do not include any allowance for the impact of the McCould/Sargeant judgement following two employment tribunal cases which were brought against the Government in relation to possible discrimination in the implementation of transitional protection following the introduction of the reformed 2015 public service pension schemes from 1 April 2015.

Employers Contribution	2019/20	2020/21
	£'000	£'000
LGPS	8,970	9,116
Firefighters Schemes	51,893	54,969
Total	60,863	60,085

Note 28 Pensions (continued)

SETTLEMENTS

As a result of some members transferring out of the LFC LGPS Pension fund over the year liabilities have been settled at a cost different to the accounting reserve. The capitalised gain of this settlement is £24k.

A summary of the transfers out of the LFC LGPS Pension Fund over the year is set out below. This includes the value of assets transferred from the LFC LGPS scheme in respect of any transfers and the value of the transferred defined benefit obligation.

As the transfer below is considered to be a material 'special event', the value of the transferred defined benefit obligation has been calculated using assumptions derived based on market conditions at the date of transfer.

Settlements Out		£'000	£'000			
LFC LGPS Transferred To	Transfer Date	Assets Transferred	Liabilities Transferred	Discount Rate	Pension Increases	Treated as Special Event
MOPAC	14 May 2019	1,309	1,333	2.45%	2.45%	Yes
Total		1,309	1,333			

Note 28 Pensions (continued)

LOCAL GOVERNMENT PENSION SCHEME

The Administering Authority for the Fund is the LPFA. The LPFA Board oversees the management of the Fund whilst the day to day fund administration and investment management is undertaken by LPP. Where appropriate some functions are delegated to the Fund's professional advisers.

As Administering Authority to the Fund, the London Pensions Fund Authority, after consultation with the Fund Actuary and other relevant parties, is responsible for the preparation and maintenance of the Funding Strategy Statement and the Investment Strategy Statement. These should be amended when appropriate based on the Fund's performance and funding.

Contributions are set every 3 years as a result of the actuarial valuation of the Fund required by the Regulations. The next actuarial valuation of the Fund will be carried out as at 31 March 2022 and will set contributions for the period from 1 April 2023 to 31 March 2026. There are no minimum funding requirements in the LGPS but the contributions are generally set to target a funding level of 100% using the actuarial valuation assumptions.

Should the LFC as an employer decide to withdraw from the scheme on withdrawal from the plan a cessation valuation would be carried out in accordance with Regulation 64 of the

LGPS Regulations 2013 which would determine the termination contribution due by the Authority, on a set of assumptions deemed appropriate by the Fund Actuary.

In general, participating in a defined benefit pension scheme means that the LFC as an employer is exposed to a number of risks:

- Investment risk: The Fund holds investment in asset classes, such as equities, which have volatile market values and while these assets are expected to provide real returns over the long-term, the short-term volatility can cause additional funding to be required if a deficit emerges.
- Interest rate risk: The Fund's liabilities are assessed using market yields on high quality corporate bonds to discount the liabilities. As the Fund holds assets such as equities the value of the assets and liabilities may not move in the same way.
- Inflation risk: All of the benefits under the Fund are linked to inflation and so deficits may emerge to the extent that the assets are not linked to inflation.
- Longevity risk: In the event that the members live longer than assumed a deficit will emerge in the Fund. There are also other demographic risks.

In addition, as many unrelated employers participate in the London Pension Fund Authority Pension Fund, there is an orphan liability risk where employers leave the Fund but with insufficient assets to cover their pension obligations so that the difference may fall on the remaining employers.

All of the risks above may also benefit the Employer i.e. higher than expected investment returns or employers leaving the Fund with excess assets which eventually get inherited by the remaining employers.

Note 28 Pensions (continued)

LGPS – ACTUARIAL ASSUMPTIONS

The actuary's estimate of the employer's past service liability duration is 19 years.

An estimate of the Employer's future cash flows is made using notional cash flows based on the estimated duration above. These estimated cash flows are then used to derive a Single Equivalent Discount Rate (SEDR). The discount rate derived is such that the net present value of the notional cash flows, discounted at this single rate, equates to the net present value of the cash flows, discounted using the annualised Merrill Lynch AA rated corporate bond yield curve (where the spot curve is assumed to be flat beyond the 30 year point). This is consistent with the approach used at the previous accounting date.

Similarly to the approach used to derive the discount rate, the Retail Prices Index (RPI) increase assumption is set using a Single Equivalent Inflation Rate (SEIR) approach, using the notional cash flows described above. The single inflation rate derived is that which gives the same net present value of the cash flows, discounted using the annualised Merrill Lynch AA rated corporate bond yield curve, as applying the BoE implied inflation curve. As above, the Merrill Lynch AA rated corporate bond yield spot curve is assumed to be flat beyond the 30 year point and the BoE implied inflation spot curve is assumed to be flat beyond the 40 year point. This is consistent with the approach used at the previous accounting date.

As future pension increases are expected to be based on the Consumer Prices Index (CPI) rather than RPI, a further assumption has been made about CPI which is that it will be 0.8% p.a. below RPI i.e. 1.9% p.a. This is a reasonable estimate for the future differences in the indices, based on the different calculation methods, recent independent forecasts and the duration of the employer's liabilities. The difference between the RPI and CPI is less than assumed at the previous accounting date.

Salaries are assumed to increase at 1.0% p.a. above CPI. This differs from the salary increase assumption at the previous accounting date and has been updated in line with the most recent funding valuation.

Note 28 Pensions (continued)

FIREFIGHTER PENSION SCHEMES ASSUMPTIONS

The present value of liabilities has been determined using the Projected Unit Credit Method (PUCM). Under the PUCM, the actuarial liability represents the present value of future benefit payments arising in respect of service prior to the valuation date. In respect of active members, the actuarial liability includes allowance for expected future pay increases up to the assumed date of retirement or exit, and for subsequent pension increases. In respect of pensions in payment and deferred members, the actuarial liability includes allowance for future pension increases (and revaluation in deferment). The liability is calculated using the principal financial assumptions applying to the 2019/20 Pension Disclosures.

The cost of benefits accruing in the period from 1 April 2019 to 31 March 2020 was determined using the PUCM with a one year control period and based on the principal financial assumptions applying to the 2018/19 Pension Disclosures. This rate represents the present value of benefits accruing to active members over the year, with allowance for pay increases to the assumed date of retirement or exit, expressed as a level percentage of the expected pensionable payroll over the control period.

DISCOUNT RATE

IAS19 requires the nominal discount rate to be set by the reference to market yields on high quality corporate bonds, or where there is no deep market in such bonds then by reference to Government bonds. The currency and terms of the corporate or Government bonds need to be consistent with the scheme liabilities.

The duration of the scheme is around 20 years; this estimate is unchanged from last year and is greater than that of any meaningful AA corporate bond data. We believe that there is insufficient corporate bond data of a sufficiently long duration to directly extrapolate the discount rate from these. A nominal discount rate has been calculated by using gilts plus an additional spread to reflect the difference between the yields on gilts and bonds. Based on this methodology, the nominal discount rate at 31 March 2020 is assumed to be 2.25% a year.

PENSION INCREASES

The pension increase assumption as at 31 March 2020 is based on the Consumer Price Index (CPI) expectation of inflation which is assumed to be 2.00%

EARNINGS INCREASES ASSUMPTIONS

It is assumed that there is a long term rate of salary growth of 2.00% above CPI.

The assumed nominal rate of salary growth is therefore 4.00% a year.

RATE OF REVALUATION FOR CARE PENSIONS

A rate of revaluation for CARE pensions of 4.00% a year has been assumed, which is equal to our assumed long term rate of salary growth. The rate of revaluation does not take into account any allowance for short-term pay restraint in the public sector as the revaluation is based on Average Weekly Earnings for the economy as a whole.

ALLOWANCE FOR INJURY PENSIONS

Under paragraph 157 of IAS 19 any obligation arising from other long-term employee benefits that depend on length of service need to be recognised when that service takes place. As injury awards under the scheme are dependent on service we have valued the liability expected to arise due to injury awards in respect of service prior to the valuation date. The gratuity lump sum paid on injury is not dependent on service and so is recognised as a past service cost when the payment is made.

Note 28 Pensions (continued)

DEMOGRAPHICAL/STATISTICAL ASSUMPTIONS

2018/19		Mortality Assumptions	2019/20	
LGPS	Fire Service Pension Schemes		LGPS	Fire Service Pension Schemes
Age 65	Age 65	Average Future Life expectancy as at	Age 65	Age 65
Retiring today	Current pensioners		Retiring today	Current pensioners
20.9 years	22.0 years	Male	21.7 years	21.3 years
23.1 years	22.0 years	Female	23.9 years	21.3 years
Retiring in 20 years	Future Pensioners		Retiring in 20 years	Future Pensioners
22.6 years	23.9 years	Male	23.1 years	23.0 years
24.8 years	23.9 years	Female	25.4 years	23.0 years

Note 28 Pensions (continued)

MORTALITY ASSUMPTIONS

The post retirement mortality for the LGPS scheme is based on Club Vita analysis. These base tables are then projected using the CMI 2018 Model, allowing for a long-term rate of improvement of 1.25% p.a., smoothing parameter of 7.0 and an initial addition to improvements of 0.5% p.a.

The mortality assumption for the firefighter schemes is based on the S2NMA/S2DFA tables, published by the Continuous Mortality Investigation Board (CMIB) of the actuarial profession, with future improvement in line with the population actual then ONS 2018 based principal population projection.

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the tables above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur, and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, i.e. on an actuarial basis using the

projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

Note 28 Pensions (continued)

SENSITIVITY ANALYSIS

The following table sets out the impact of a small change in the discount rates on the defined benefit obligation and projected service cost along with a +/- 1 year age rating adjustment to the mortality assumption.

Local Government Pension Scheme	£'000	£'000	£'000
Adjustment to discount rate	0.10%	0.00%	-0.10%
Present value of total obligation	539,379	549,449	559,718
Project service cost	12,077	12,370	12,670
Adjustment to discount rate	0.10%	0.00%	-0.10%
Present value of total obligation	550,475	543,443	548,431
Project service cost	12,376	12,370	12,364
Adjustment to discount rate	0.10%	0.00%	-0.10%
Present value of total obligation	558,728	549,449	540,343
Project service cost	12,665	12,370	12,081
Adjustment to discount rate	+1 year	None	-1 year
Present value of total obligation	567,833	549,449	531,661
Project service cost	12,785	12,370	11,968

Note 28 Pensions (continued)

FIREFIGHTERS' PENSION SCHEMES

The sensitivities regarding the principal assumptions used to measure the scheme liabilities are set out in the table;

Comparative figures at year ended 31/03/2019:

Change in financial assumption at year ended 31/03/2020	Approximate % increase to Employer liability	Approximate monetary amount (£'000)
Change in financial assumption at year ended 31/03/2019	Approximate % increase to Employer liability	Approximate monetary amount (£'000)
0.5% decrease in real discount rate	9.50%	(619,000)
1 year increase in member life expectancy	2.50%	167,000
0.5% increase in the salary increase rate	1.50%	100,000
0.5% increase in the salary increase rate (CPI)	7.50%	486,000

Note 29 Contingent Liabilities and Assets

CONTINGENT LIABILITIES

A contingent liability arises where an event has taken place that gives the LFC a possible obligation whose existence will only be confirmed by the occurrence or other of uncertain future events not wholly within the control of the LFC. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

GLA GRANT

In 2018/19, LFC received a one off grant (Business Rates) from the GLA for £11.745m in respect of the sale of the former Southwark fire station and training centre. The grant was provided to LFC with the provision that should the sale of the former Headquarters at 8 Albert Embankment complete, the grant would be repaid to the GLA. At this time, planning approval for the redevelopment of 8 Albert Embankment has not been secured and it is not possible to state if or when the grant will be due to be repaid. LFC has created an earmarked reserve for this item.

FIREFIGHTERS' PENSIONABLE PAY

In early 2019 the High Court ruled that firefighters in Wales were entitled to have the additional pay they received for working extended hours, or taking on additional duties, to be considered pensionable. The Mid and West Wales Fire and Rescue Authority had argued that allowances for working extended hours, or additional duties, were not pensionable as they were not permanent.

The implications for the LFC if all allowance payments made in 2018/19 and 2019/20 are reclassified as pensionable this could result in an additional liability of £332k and £369k respectively for the LFC.

CONTINGENT ASSETS

A contingent asset arises where an event has taken place that gives the LFC a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the LFC.

Contingent assets are not recognised within the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential. As at 31 March 2020 the LFC had no contingent assets.

Note 30 Self Insurance

The LFC generally insures against all material risks with policies to meet the cost of losses over and above predetermined limits, i.e. by policies subject to an excess or to a deductible. Significant excesses to be met from within the LFC's own resources for any one claim are:

As at 31/03/2019 Amount (£)	Category insured	As at 31/03/2020 Amount (£)
10,000	Property (All Risks of Physical Loss or Damage)	10,000
25,000	Property – Terrorism	25,000
850,000	Combined Liabilities	850,000
850,000	Officials Indemnity	850,000
500,000	Professional Indemnity	500,000
50,000	Airside Liability	25,000
250,000	Fidelity Guarantee	250,000
10,000	Computer	10,000
250,000	Motor Operational Fleet	250,000
100	Motor Leased Vehicles	100
6,500	Marine Hull and Machinery – Lambeth River Station	6,500
1,500	Marine Hull and Machinery – Vessels	1,500
500	Marine Protection and Indemnity	500

Note 31 Going Concern

The LFC's accounts have been prepared on the basis that it is a going concern.

The LFC's Balance Sheet shows a negative Long Term Liability figure of £6.5bn (£6.9bn 2018/19), as result of the full adoption of International Financial Reporting Standard IAS19. The accounting standard requires the recognition of the LFC's pension liabilities in the accounts. However this is purely an accounting entry and does not impact on the Council Taxpayer. It does not affect the LFC's future status or ability to fulfil its function and therefore the accounts have been prepared on a going concern basis.

Each year the Mayor allocates funding to the LFC for the next financial year from the resources within his control. He then also sets out indicative funding levels for a further three financial years for planning purposes. This information, along with other robust forecasting, is used to prepare the LFC's Medium Term Financial Plan over a four year period. This enables the LFC to plan effectively and properly consider its financial position when looking to the future. The LFC continues to pro-actively manage its financial situation

though the preparation of a London Safety Plan (the Integrated Risk Management Plan), an Efficiency Plan and a Reserves Strategy which includes a review of the adequacy of its reserve levels.

POLICING AND CRIME ACT 2017

The Policing and Crime Act was enacted on 31 January 2017. The Act abolished the London Fire and Emergency Planning Authority (LFEPA) on 31 March 2018, and provided for the Mayor of London to take responsibility for fire and rescue services in London. The functions sit within existing Greater London Authority structures, created a Deputy Mayor for Fire, a statutory "London Fire Commissioner" (LFC) and a new Committee of the London Assembly, which provides scrutiny and oversight. All Assets, Liabilities and Resources of the LFEPA transferred to the London Fire Commissioner under statute on 1 April 2018.

COVID-19

The COVID-19 has created additional pressure on the LFC budget. For the coming financial year there is a forecast substantial additional cost

to manage the response to the pandemic, although this will be reviewed and increase as the pandemic continues. This cost can be met from the general reserve, although it would see the balance fall below the stated minimum level. Funding is being pursued with the GLA and Home Office to help meet these costs.

Work has commenced with the GLA to estimate the impact of the pandemic on current and future funding available. The Mayor's Budget Guidance 2021/22, to be published in June 2020, includes updated funding figures for the LFC. The LFC would consider how any budget reductions could be managed including through the use of reserves, including the budget flexibility reserve.

Note 32 Cash flow statement Adjustments to Net Surplus or Deficit on the provision of services for Non Cash Movements

2018/19 £'000	Adjustments to Net Surplus or Deficit on the provision of services for Non Cash Movements	2019/20 £'000
(16,518)	Depreciation of Non Current Assets	(19,177)
(4,071)	Impairment, Impairment Reversal and Revaluation of Non Current Assets	(3,849)
(22,594)	Assets de-recognised during year	(677)
(2,084)	Amortisation of Intangible assets	(1,935)
545	(Increase)/Decrease in impairment for provision of bad debts	(160)
92	Increase/(Decrease) in inventories	133
(8,942)	Increase/(Decrease) in debtors	1,975
(5,367)	(Increase)/Decrease in creditors	4,833
(6,267)	(Increase)/Decrease in provisions	6,074
(269,435)	Pension Fund costs adjustment	(112,190)
(334,641)	Net cash (inflow)/outflow from operating activities	(124,973)

Note 33 Cash Flow Statement – Operating Activities

2018/19 £'000	Operating Activities	2019/20 £'000
(840)	Interest received	(1,241)
3,436	Interest paid	3,181
6,118	Interest element of finance leases	6,070
8,714	Total	8,010

Note 34 Adjustments for items in the net surplus or deficit on the provision of services that are investing or financing activities

2018/19 £'000	Investing Activities	2019/20 £'000
12,097	Purchase of property, plant and equipment, investment property and intangible assets	32,538
(42,600)	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(952)
(881)	Capital grants received	(1)
(31,384)	Net cash flows from investing activities	31,585

2018/19 £'000	Financing Activities	2019/20 £'000
-	Cash Receipts of Short and Long term borrowing	-
1,213	Cash payments for the reduction of the outstanding liabilities relating to finance leases On-Balance sheet PFI contacts (Principal)	1,268
4,000	Repayments of Short and Long term borrowing	8,000
5,213	Net cash flows from financing activities	9,268

**FIREFIGHTERS' PENSION FUND
ACCOUNT AND NOTES**

Firefighters' Pension Fund Account Notes

2018/19		Firefighters' Pension Schemes Fund Account		2019/20	
£000	£000			£000	£000
		Contributions receivable			
		- from employer			
(25,702)		- normal		(51,893)	
(682)		- early retirements		(958)	
(26,384)				(52,851)	
(21,449)		- from members		(22,862)	
	(47,833)				(75,713)
		Transfers in			
	(896)	- individual transfers in from other schemes			(734)
		Benefits payable			
142,414		- pensions		148,078	
20,873		- commutations and lump sum retirement benefits		31,162	
-		- back dated commutations		-	
146		- lump sum death benefits		262	
	163,433				179,502
		Payments to and on account of leavers			
-		- refunds of contributions		-	
69		- individual transfers out to the other schemes		154	
532		- other - interest due on back dated lump sums		709	
-		- interest due on back date commutations lump sums		-	
	601				863
	115,305	Deficit/Surplus for the year before top up grant receivable/amount payable to central government			103,918
	(115,305)	Top up grant receivable from/amount payable from central government			(103,918)
		- Grant received from central government for back dated commutations			-
		- Net amount payable/receivable for the year			-

As at 31/03/2019		Net Assets Statement		As at 31/03/2020	
£000				£000	
41		- Recoverable overpayments of pensions		31	
21,156		- Top up receivable from/(payable to) Government		21,845	
(21,197)		- other current liabilities		(21,876)	
					-

Firefighters' Pension Fund Account Notes

1. THE FIRE FIGHTERS' PENSION SCHEME IN ENGLAND

There are three firefighter pension schemes the 1992, 2006 and 2015 schemes. The Firefighters Pension Scheme is a defined benefit occupational pension scheme which is guaranteed and backed by law. The Scheme changed on the 1st April 2015 from a Final Salary Scheme to a Career Average Revalued Earnings Scheme (CARE). Members starting after the 1st April 2015, and members of the 1992 and 2006 Final Salary Schemes moved into the new 2015 Scheme, unless protections applied.

The funding arrangements for the Firefighters' Pension Scheme in England were introduced on 1 April 2006 by regulation under the Firefighters' Pension Scheme (Amendment) (England) Order 2006. Prior to 1 April 2006 the firefighter scheme did not have a percentage of pensionable pay type of employer's contribution, the LFC was responsible for paying pensions of its former employees on a pay-as-you-go basis.

Under new funding arrangements the schemes remain unfunded but will not be on a pay-as-you-go basis as far as the LFC is concerned. Apart from the costs of injury awards the LFC no longer meets pension outgoings directly, instead it will pay an employer's pension contribution based on a percentage of pay into the Pension Fund.

The LFC is required by legislation to operate a Pension Fund and the amounts that must be paid into and paid out of the fund are specified by regulation. The Pension Fund is managed by the LFC and the day to day administration of the scheme is provided under contract by the London Pensions Fund Authority. The supplementary fund statement does not take account of any liabilities to pay pensions or any other benefits after the year end; it purely details pension transactions for the year. Note 28 to the accounts provides details of the assessed pension liabilities and the corresponding entries in the main statements.

FIREFIGHTER PENSION BACK DATED REFUND OF CONTRIBUTIONS

It was confirmed that affected FFPS 1992 members would receive a refund of contributions following the challenge brought by the Fire Brigade Union against the Government regarding pension contributions paid by firefighters' employed before age 20 who have served for over 30 years before reaching the minimum retirement age of 50.

The Home Office issued guidance and provided funding for implementing the employee contributions holiday for members of the 1992 Scheme. The LFC made the majority of payments to eligible members by the end of March 2017.

ACCOUNTING POLICIES

The LFC's accounting policies apply to the fund and are prepared on an accruals basis, apart from transfer values which are accounted for on a cash basis. Transfer payments between English Fire Authorities were repealed by Regulation 36 of Statutory Instrument 1810/2006. Therefore any transfer payments which arise relate to firefighters transferring to/from Welsh and Scottish authorities or transferring out of the Firefighters Pension Scheme entirely.

The Pension Fund has no investment assets and is balanced to nil at the end of the financial year. This is achieved by either paying over to HO (Home Office) the amount by which the amounts receivable by the fund for the year exceeded the amounts payable, or by receiving cash in the form of pension top-up grant from HO equal to the amount by which the amounts payable from the fund exceeded the amounts receivable.

Details of the LFC's long term pension obligations can be found under notes to the core Accounting Statements Note 28.

Firefighters' Pension Fund Account Notes (continued)

CONTRIBUTIONS

Employees and employers contribution levels are set nationally by CLG and are subject to triennial revaluation by the Government Actuary's Department. Under the firefighters pension regulations the employers contribution rates as a percentage of pensionable pay were 21.7% for the 1992 scheme, 11.9% for the 2006 scheme and 14.3% for the 2015 scheme for 2018/19, and increased following the 2016 valuation to 37.3% for the 1992 scheme, 27.4% for the 2006 scheme and 28.8% for the 2015 scheme from 2019/20. Employee contributions, as a percentage of pensionable pay, depend on the level of earnings for the different schemes as shown in the tables.

Ill health contributions, for firefighters who retired due to ill health, were also paid into the pension fund.

2018/19			2019/20		
2006 Scheme %	1992 Scheme %	Firefighters' Pension Scheme employee contributions	2006 Scheme %	1992 Scheme %	
10.4	14.2	More than £21,852 and up to and including £31,218	10.4	14.2	
10.9	14.7	More than £31,218 and up to and including £41,624	10.9	14.7	
11.2	15.2	More than £41,624 and up to and including £52,030	11.2	15.2	
11.3	15.5	More than £52,030 and up to and including £62,436	11.3	15.5	
11.7	16.0	More than £62,436 and up to and including £104,060	11.7	16.0	
12.1	16.5	More than £104,060 and up to and including £124,872	12.1	16.5	
12.5	17.0	More than £124,872	12.5	17.0	

2018/19 2015 Scheme %	Firefighters' Pension Scheme employee contributions	2019/20 2015 Scheme %
11.0	Up to and including £27,818	11.0
12.9	More than £27,819 and up to and including £51,515	12.9
13.5	More than £51,516 and up to and including £142,500	13.5
14.5	More than £142,501	14.5

ANNUAL GOVERNANCE STATEMENT

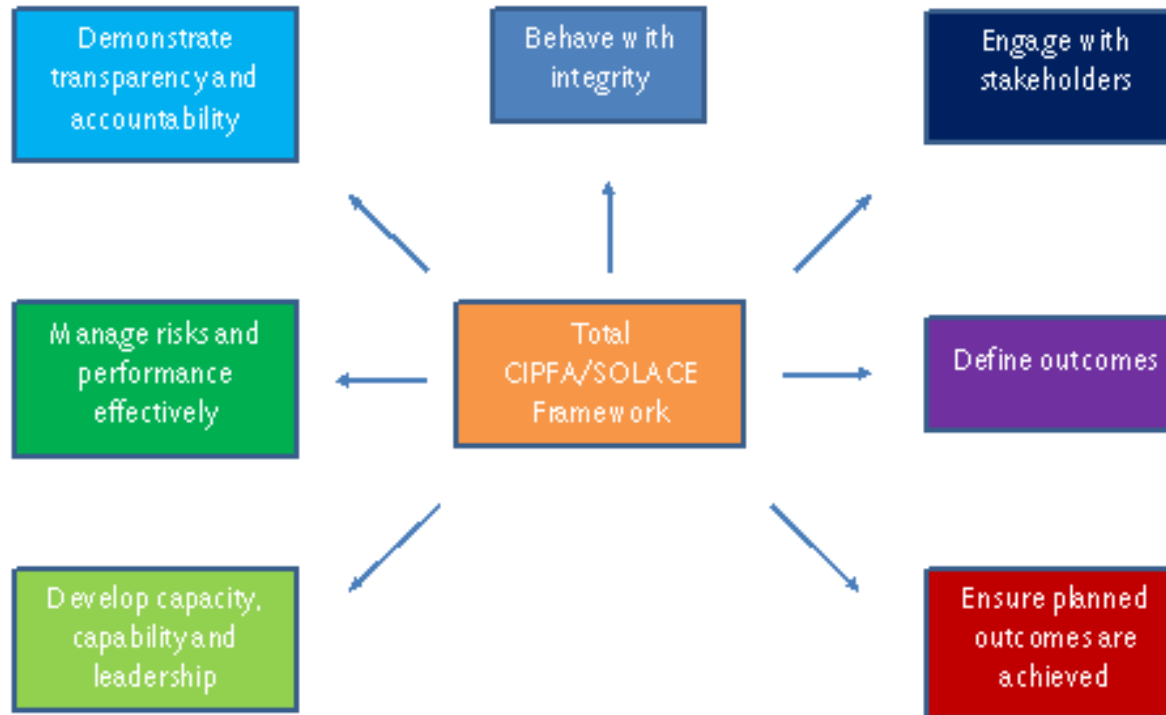
London Fire Commissioner - Annual Governance Statement 2019/20

Introduction

1. Regulations 3 and 6 (1) of the Accounts and Audit Regulations 2015 require the London Fire Commissioner (LFC) to have sound systems of internal control and to demonstrate this by publishing an Annual Governance Statement.
2. The LFC is a corporation sole that came into being on 1 April 2018, replacing the London Fire and Emergency Planning Authority (LFEPA). The Mayor of London issued a [London Fire Commissioner Governance Direction 2018](#) in March 2018 to set out those matters requiring Mayoral consent, those requiring the Deputy Mayor for Fire and Resilience's consent and those on which the Deputy Mayor for Fire and Resilience needs to be consulted. It also requires the LFC to follow the Greater London Authority (GLA) practice on staff political restrictions, based on those in the Local Government and Housing Act 1989. In addition, the functions of the LFC shall be exercised by the office holder to fulfil the commitments given by LFEPA as a signatory to the GLA Group Corporate Governance Framework Agreement.
3. This Annual Governance Statement for 2019/20 reflects the governance arrangements in place under the LFC.
4. The LFC's governance framework is based on the CIPFA/SoLACE *Delivering Good Governance in Local Government Framework 2016* which requires the LFC to be responsible for ensuring that:
 - business is conducted in accordance with all relevant laws and regulations
 - public money is safeguarded and properly accounted for
 - resources are used economically, efficiently and effectively to achieve agreed priorities which benefit local people.
5. The CIPFA 2016 review promotes writing and communicating reports for the public and other stakeholders in a fair, balanced and understandable style; striking a balance between providing the right amount of information to satisfy transparency while not being too onerous for users to understand. This 'new look' statement has been produced with those considerations in mind.

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6. The "core principles" underpinning the CIPFA/SoLACE Framework are set out below:



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<p>7. The key elements of the LFC's governance framework at the London Fire Brigade (LFB) are set out below against these core principles,</p> <p><i>Table 1: How the LFC meets the principles under the CIPFA framework:</i></p> <p>Cipfa Principle</p>	<p>How the LFC Meets the Principle</p>
<p>Principle 1 - Behaving with integrity, with commitment to ethical values, and respect for the rule of law</p>	<ul style="list-style-type: none"> • Behaving with integrity through leadership is provided by the LFC, the Commissioner's Board (CB), Directorate Boards (DB), the Top Management Group and senior officers • New behavioural framework outlines the behaviours expected of all employees in the organisation at all levels, following the leading self, leading the function and leading the service model. This is supported by a scheme of governance, anti-fraud measures, and whistleblowing procedures • Director of Corporate Services is the Head of Paid Service and is responsible for all LFC staff • Director of Corporate Services is the LFC's Section 127 Officer and is responsible for safeguarding the LFC's financial position and ensuring value for money • General Counsel to the Commissioner is the Monitoring Officer who is responsible for ensuring legality and promoting high standards of conduct • Decision making framework and scrutiny and review arrangements (see para 8 below) • Code of conduct, Register of Interests, Declarations of Gifts and Hospitality, politically reserved roles

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<p>Principle 2 – Ensuring openness and comprehensive stakeholder engagement</p>	<ul style="list-style-type: none"> • Public consultation on London Safety Plan, which is the Brigade's integrated risk management plan detailing how the Brigade will address risk in the community • Joint working arrangements on the incident ground and through day to day business with partners to improve community safety • Community safety youth programmes including Education Team, Fire Cadets, Crossfire, Local Intervention Fire Education (LIFE) and Juvenile Fire setters Intervention Scheme (JFIS) and community engagement programmes such as Crossfire working with local/emergency service partners • Borough Commander liaison and local engagement with stakeholders • Resilience partnership working with NFCC, London Resilience Group and the Government • Utilising online communication channels such as Twitter, Facebook and YouTube on a daily basis to promote engagement with the service
<p>Cipfa Principle</p>	<p>How the LFC Meets the Principle</p>
<p>Principle 3 – Defining outcomes in terms of sustainable economic, social, and environmental benefits</p>	<ul style="list-style-type: none"> • LFC's Transformation Delivery Plan setting out the LFC's purpose, vision and strategy for the Brigade • London Safety Plan with specific commitments and performance indicators for key service areas. • LFC's Sustainable Development Strategy and Inclusion Strategy which are specific strategies focussing on social impacts, sustainability and the environment • Delivery of Brigade services supporting London's diverse communities and distinctive neighbourhoods in improving community safety • Equality analyses and sustainable development impact assessment procedures

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Principle 4 – Determining the intervention necessary to achieve intended outcomes	<ul style="list-style-type: none">• Operational Improvement Panel Oversight Panel, Operations Professionalism Board and Grenfell Improvement Board• Quarterly corporate performance report tracks the performance of all the Brigade's activities in terms of key performance indicators and commitments. The report also highlights remedial actions being taken where slippage does occur.• The LFC, via the Commissioner's Board, the Deputy Mayor, and the London Assembly (via the Fire Resilience and Emergency Planning Committee) ensures that the Brigade remains focussed on achieving its agreed objectives and priorities.• Transformation Delivery Plan setting a clear vision, strategy, and action plan for the Brigade's priorities
Principle 5 – Developing capacity, including the capability of leadership and individuals within the Brigade	<ul style="list-style-type: none">• Investment in training, apprentice schemes and Big Learning (an online learning portal) is used to develop staff at all levels.• Training partnership with Babcock Training Limited• Maintenance of skills through development and maintenance of operational professional (DaMOP)• Operational Improvement Process (Policy 825), overseen by the Operations Professionalism Board and agreed interventions such as Ops News, new/amended policy, Big Learning training packages, DaMOP, and evaluation of training solutions• The Brigade also works across a broad set of partnerships and collaborative arrangements to maximise capacity by delivering services in the most effective and efficient way.

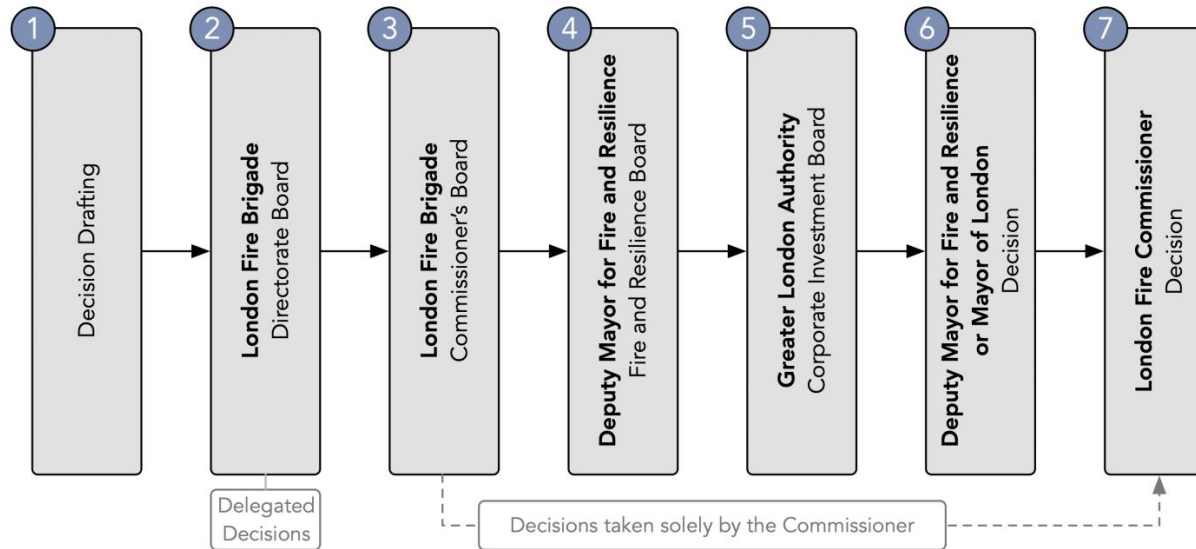
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Cipfa Principle	How the LFC Meets the Principle
<p>Principle 6 – Managing risks and performance through strong internal control and financial management</p>	<ul style="list-style-type: none"> • Corporate risk register identifies strategic risks • Key risks are considered by Directorate Boards and Commissioner's Board every quarter • Budgetary control systems and monthly budget reporting to Commissioner's Board and approval by LFC • Scheme of delegation • Monitoring financial spend and outcomes/profiling of departments and key suppliers
<p>Principle 7 – Implementing good practices in transparency, reporting and audit to deliver effective accountability</p>	<ul style="list-style-type: none"> • Meeting the mandatory data publication as set out in the DCLG Transparency Code (February 2015). • Senior Risk Information Officer and Data Protection Officer roles • Dedicated transparency page on the Brigade here and all LFC decisions are published on the website. • Mayor's Office for Policing and Crime (MOPAC) internal audit of key governance processes, risk management and internal controls • Scrutiny by Deputy Mayor • Fire, Resilience and Emergency Planning Committee review of LFC decisions and can challenge policy • External audit of Brigade's systems of internal control

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Decision making framework and scrutiny

8. The London Fire Commissioner has seven distinct stages of decision-making:



9. Steps five and six are Greater London Authority (GLA) stages, required for a formal decision of the Mayor or Deputy Mayor for Fire and Resilience (DMFR) where the London Fire Commissioner has been required to consult or seek prior consent by the Mayor's London Fire Commissioner Governance Direction 2018. Step four is required by the DMFR to ensure that only approved business proceeds to the GLA for consideration. Steps 5 and 6 are not needed in matters that require prior consultation, as opposed to prior approval.

10. Scrutiny of the decision making framework is exercised through the LFC's Commissioner's Board, the Deputy Mayor's Fire and Resilience Board, and the London Assembly via the Fire, Resilience and Emergency Planning Committee (FREP).

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Review of effectiveness

11. The LFC uses a number of ways to review the effectiveness of governance arrangements. One of the key assurance statements in reviewing effectiveness, is the annual report and opinion of the external auditors. Another significant element is the internal audit function conducted on behalf of the LFC by the Mayor's Office for Policing and Crime (MOPAC). MOPAC is fully compliant with Public Sector Internal Audit Standards (PSIAS). Internal audit covers key governance processes, risk management and internal controls. During 2019/20, MOPAC reported on a number of areas, including all key financial systems. The internal auditors' opinion for 2019/20 was that, based on the areas audited, the LFC's internal control environment and systems of internal control were adequate. This means that basic controls are in place but they may not be operating effectively. The end of year report detailing the work conducted by MOPAC can be located [here](#).

12. Corporate governance processes have been operating as intended throughout the year. A summary of the governance outcomes are shown below:

Issues identified	Performance in 2019/20
Formal reports by Section 127 or Monitoring Officer	None issued.
Issues identified by the LFC as the Fire Authority or Monitoring Officer recommendations	No significant issues or breaches of officer conduct have occurred.
Proven frauds carried out by members of staff	No fraud cases have been identified in 2019/20.
Use of Regulation of Investigatory Powers Act	There were no applications for any RIPA authorisations in 2019/20, nor were there any previous authorisations that continued into 2019/20.
Complaints/compliments received from members of the public	A total of 122 complaints were received. These have been actioned accordingly. In addition, a total of 313 compliments were received during 2019/20.
Number of whistleblowing cases	A number of complaints were raised (see above) and one of these qualified as a whistleblowing case

Annual Governance Statement continued

13. Last year's Annual Governance Statement highlighted one key area of improvement, namely reviewing the new governance arrangements after the first year of implementation as required by the Mayor's London Fire Commissioner Governance Direction 2018. The review was completed in August 2019 and concluded that the new governance arrangements were effective. It also considered recommendations made by internal audit regarding an effective assurance framework and an independent audit committee.
14. A further governance review was also conducted in year as a result of the LFC's Transformation Delivery Plan (more on this below). The output of this review was reported to the Commissioner's Board on 25 March 2020 and made a number of recommendations to improve the decision making process. This included the head line structure for decision making, changes to the Scheme of Governance, terms of references for boards and transformation delivery actions. One of the key new additions is the creation of a Transformation Board to oversee the transition of the Brigade so that it meets the LFC's vision for the service. The new arrangements are scheduled to come into effect in the next financial year on 1 May 2020. Progress has also been made in 2019/20 towards defining an assurance framework for the Brigade and the appointment of an audit committee. Both of these are expected to come into force in the following financial year.

Grenfell Tower Inquiry Report and the HMICFRS Inspection Report

15. Since the publication of the previous AGS, the Brigade has received two reports that have been critical of its performance in key areas; the Grenfell Tower Phase One Inquiry Report and Her Majesty's Inspectorate for Constabulary and Fire and Rescue Service (HMICFRS) Inspection Report. Both of these reports were received during quarter three, 2019/20. As a result of the reports, dedicated action plans have been put into place to address the recommendations made.
16. There are many areas of overlap between the two reports, especially in terms of recommendations about training, and the maintenance and assessment of officer competence. Given the importance of the reports, both action plans have now been brought together under the Assistant Commissioner for the Grenfell Tower Investigation and Review Team and progress will be reported on together as from the new financial year to both the Home Office (under section 26 of the Fire and Rescue Services Act 2004) and the HMICFRS. The Deputy Mayor and Fire and Resilience Emergency Committee has been holding the LFC to account for delivery against the action plan(s) and will continue to do for the lifetime of the action plans.
17. The terms of reference for the HMICFRS inspection of the Brigade conducted in the summer of 2019 did not include governance of the organisation.

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LFC's Transformation Delivery Plan

18. In light of the external criticism of the Brigade, the LFC has put into place a Transformation Delivery Plan (TDP) setting out the purpose, vision and strategy for LFB, not only to ensure delivery against the Grenfell Tower Inquiry and HMICFRS recommendations, but also to transform and transition the Brigade to where it should be; having a central and influential role within the UK fire and rescue service.
19. The central purpose behind the plan is to get the Brigade to learn to adapt in a more agile and rapid way and to put in place the right behaviours to achieve this.
20. The TDP is based on four strategic pillars; (1) The best people and best place to work, (2) Seizing the future, (3) Delivering excellence, and (4) Outward facing. There are a number of actions against each pillar which the Brigade needs to deliver to transform itself.
21. Accordingly, delivery against the TDP features as the key area of improvement for the following year (2020/21).

Key areas of improvement for 2020/21	Planned action
<i>Risk critical:</i> Incident command, leadership training, reconnecting with London's communities. <i>Longer term:</i> Cultural change, becoming an agile and learning organisation, driving innovation in the fire and rescue service	Effective and timely delivery of the Transformation Delivery Plan (TDP), including delivery of the HMICFRS and Grenfell Tower Inquiry action plans.

CoVID-19 impact

22. A new coronavirus disease (COVID-19) causing respiratory symptoms was first identified in December 2019 in China. The World Health Organization declared the outbreak of COVID-19 a pandemic on the 11 March 2020, as a result of COVID-19 spreading worldwide.
23. Throughout the disruption the Brigade has managed to operate at a steady state with all critical activities (i.e. those activities necessary for the delivery of key Brigade services) are being managed as per our Business Continuity arrangements. Our capacity to respond to incidents and maintain our response time has been mostly unaffected and degradation strategies have been put in place to manage the impact on our staffing numbers.
24. In-line with our Strategic Response arrangements (SRA) the Commissioner's Continuity Group (CCG) is being convened on a regular basis to provide strategic management of the incident and ensure that the LFB remains prepared for any potential impacts of COVID-19 spread in London. We are also liaising with the National Fire Chiefs' Council to ensure sharing of best practice and information across the country and that we are aligned with the national position as relevant.

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25. We have adopted an approach limiting some activities in-line with Governments 'social distancing' strategy. However, we have continued to provide our full emergency fire and rescue service response, maintaining operational assurance at simultaneous / waking watch provision, Fire Safety Inspecting Officer activity with additional pre appointment screening, alleged fire risk inspections again with additional pre appointment screening, operational risk database visits, premises risk assessment including high rise information gathering, and petroleum visits / hydrant inspections.

Partnership working

26. As well as ensuring our own critical activities are managed we have been able to assist our partner agencies through the Local Resilience Forum by providing staff and resources to support the pan London response with staff trained and deployed to assist the London Ambulance Service deliver its front line service, pandemic multi-agency response teams (PMART), and logistical support to the NHS.

Forward look and recovery

27. The Brigade has set up a dedicated Recovery Group what will assist in plotting the path to recovery by prioritising the resumption of critical/important activities through risk assessments and aligning these to best support the governments social distancing relaxation plans. This group will be capturing lessons learnt and good practice to inform organisational improvements in efficiency, effectiveness and minimise the impact on our staff and their wellbeing.

Financial and governance implications of coronavirus on the Brigade

28. It is likely that the impact of the coronavirus will have a long term effect on the Brigade's finances. It is hard to be certain about the overall financial impact but the Brigade has incurred additional costs owing to the pandemic. The forecast at the time of this statement is that these costs may increase to about £7,000k by the end of the 2020/21 financial year, but with an expectation that some additional funding will be made available to help meet these costs. There is also an expectation that COVID-19 will impact on future funding, with this to be addressed in the Mayor's Budget Guidance. The existing financial controls provide the mechanism to regularly review these costs and their impact on the budget position.

29. In terms of the impact on governance arrangements, there has been minimal impact to date. Governance and decision making meetings are being conducted virtually through Microsoft Teams and the BT Conference Call facility which ensures that decisions and business as usual can progress.

Equalities considerations

30. The London Fire Commissioner and decision takers are required to have due regard to the Public Sector Equality Duty (s149 of the Equality Act 2010) when exercising our functions and taking decisions.

31. It is important to note that consideration of the Public Sector Equality Duty is not a one-off task. The duty must be fulfilled before taking a decision, at the time of taking a decision, and after the decision has been taken.

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32. The protected characteristics are: Age, Disability, Gender reassignment, Pregnancy and maternity, Marriage and civil partnership (but only in respect of the requirements to have due regard to the need to eliminate discrimination), Race (ethnic or national origins, colour or nationality), Religion or belief (including lack of belief), Sex, and Sexual orientation.
33. The Brigade, under the leadership of the LFC, takes the Public Sector Equality Duty very seriously. A new Inclusion Strategy for the London Fire Brigade (LFB) has recently been approved by the LFC, entitled the 'Togetherness' Strategy, replacing the current 'Safer Together' Strategy. The new Togetherness Strategy reflects the Transformation Delivery Plan and as such has a dedicated externally-facing pillar which includes a number of strategic objectives and actions directly relating to how we advance equality of opportunity, foster good relations and eliminate discrimination in the communities we serve and protect. These are important deliverables in terms of how the Brigade governs itself.
34. Detailed below are some examples of how the Brigade is working to promote equality for all staff and for the people of London it provides services to.

Equality in the community

35. LFB carries out around 80,000 Home Fire Safety Visits annually and in addition to reducing fire risk, crews also ensure that referrals are made to specialist services such as safeguarding and to the Metropolitan Police (MPS) and/or London Ambulance Service (LAS) depending on the issue. Fire Safe and Well Visits are being carried out in five pilot boroughs in London and are focused on supporting the most vulnerable people in London and information has been distributed on behalf of the Met and LAS as part of these visits to raise awareness of specific issues e.g. bogus calling, cyber crime and flu jabs.
36. The LFB, LAS and MPS work together to support vulnerable young people through joint delivery at a borough and pan London level through cadets, junior citizens, "prison me no way" and youth boards.

Equality for our staff

37. The first pillar of the new Togetherness Strategy relates to the Transformation Delivery Plan pillar of 'the best people and the best place to work', with a number of strategic objectives and actions to support LFB to achieve best practice in recruitment, training, representation, retention and staff experience. The Brigade supports eight Equality Support Groups who act as a support and consultative mechanism for decisions, where these may affect different groups of staff.
38. A revised process for conducting Equality Impact Assessments (EIAs) was agreed in 2019, and includes a new template, guidance and best practice for staff to conduct EIAs on their decisions and policies, and to support them through the governance process – in particular completing the 'Equality Implications' sections of their Board reports.
39. The Brigade's Counselling and Trauma Service provides input into planning and implementing interventions to improve workforce mental wellbeing to supplement pre-existing interventions on physical wellbeing. A desktop computer based training programme was made available

Annual Governance Statement continued

to all employees in January 2020 to raise awareness and understanding of all mental health conditions. A training package aimed at assisting managers to recognise and manage stress, anxiety and depression is also progressing.

40. The Brigade is also working with Mental Health First Aid England to train staff to become LFB Mental Health First Aiders. The first 16 members of the workforce received their training in March 2020 and there are another 60 members of staff due to receive training over the next 12 months.

Equality in recruitment

41. One of the Brigade's key priorities is to increase the number of women and BAME members of the community joining the Brigade as trainee firefighters. The Brigade has undertaken research to understand the barriers that exist for people joining the service. LFB has an Outreach Team who are engaging with these target groups through community and partner based activities, to increase attraction rates. Compared to 2018, the 2019 recruitment campaigns saw the number of applications double from these groups. As a result, firefighter appointments from female and BAME categories were three times that of the previous year.

42. The Brigade is also developing a new Talent Management Framework to identify, recruit and retain talent from diverse backgrounds. Work is also underway to explore new and existing talent schemes and opportunities, such as creating a bridge from the Fire Cadet programme, tapping into the rich diversity of the cadet force. The role of Firefighter is now mapped against the Operational Firefighter apprenticeship standard and all trainee firefighters now complete an 18 month apprenticeship managed by the Talent Team. The team are also working with a number of internal and external stakeholders to improve and develop talent, recruitment and assessment processes for now and the future to draw from a wider and more diverse talent pool.

Conclusion

43. I am satisfied that this Statement describes the internal systems of control that were and are in place with regards to the LFC's governance arrangements, and that adequate processes were and are in place to ensure compliance with its Corporate Code of Governance.

Andy Roe

London Fire Commissioner

Glossary of Terms

ACCRUALS

Amounts included in the accounts to cover income and expenditure attributable to the financial year, but for which payment had not been received or made as at 31 March.

ACT/365

is a day count convention which calculates the actual days in a time period, over the actual number of days in a calendar year. Used to determine how interest accrues over time.

BUDGET

A statement defining the Authority's policies over a specified time in terms of finance.

CAPITAL EXPENDITURE

Spending on the acquisition or construction of assets. This would normally be assets of land, buildings or equipment that have a long term value to the Authority.

CAPITAL RECEIPTS

Proceeds from the disposal of land or other capital assets. Capital receipts can be used to finance new capital expenditure, but cannot be used to finance revenue expenditure.

CONTINGENCY

Sums set aside to meet the cost of unforeseen items of expenditure, or shortfalls in income.

CONTINGENT ASSET/LIABILITY

A possible source of future income (asset) or liability to future expenditure (liability) at the balance sheet date dependant upon the outcome of uncertain events.

CORPORATE AND DEMOCRATIC CORE (CDC)

The costs attributable to CDC are those costs associated with corporate policy making and member based activities.

CREDITORS

Sums owed by the Authority for goods and/or services received, but for which payment has not been made by the end of the accounting period.

DEBTORS

Sums due to the Authority but not received by the end of the accounting period.

DEPRECIATION

An accounting adjustment to reflect the loss in value of an asset due to age, wear and tear, deterioration or obsolescence. This forms a charge to service departments, for use of assets, in the Comprehensive Income and Expenditure Statement.

EARMARKED RESERVES

Amounts set aside for a specific purpose to meet future potential liabilities, for which it is not appropriate to establish a provision.

IMPAIRMENT

An accounting adjustment to reflect loss in value of a fixed asset caused either by a consumption of economic benefits or by a general fall in price. The loss is a charge to the Comprehensive Income and Expenditure Statement when a consumption of economic benefits or, if due to revaluation, where there is insufficient balance held in the Revaluation Reserve against the particular asset.

MINIMUM REVENUE PROVISION

The minimum amount that must be set aside from the Authority's Revenue account each year for principal repayments of loans and credit liabilities.

PROVISIONS

Sums set aside to meet future expenditure. Provisions are for liabilities or losses which are likely or certain to be incurred, but for which the sum is not known.

PUBLIC WORKS LOANS BOARD

A Government controlled agency that provides a source of borrowing for public authorities.

REVENUE EXPENDITURE

The day to day costs incurred by the Authority in providing services.

INVENTORIES

The amount of unused or unconsumed goods held for future use within one year. Stocks of goods held by the Authority are valued at the end of each financial year and carried forward to be matched to use when required.